



**Rockford Public Schools**

Quality Community – Quality Schools

*Together Building a Tradition of Excellence*

# Annual Financial Report

Year Ended: June 30, 2019

**ROCKFORD PUBLIC SCHOOLS**  
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For the year ended June 30, 2019

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## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

October 26, 2019

The Board of Education  
Rockford Public Schools

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Rockford Public Schools (the "District") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Rockford Public Schools as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rockford Public Schools' basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2019 on our consideration of Rockford Public Schools' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rockford Public Schools' internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Hungerford Nichols".

Certified Public Accountants  
Grand Rapids, Michigan

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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As management of the Rockford Public Schools, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with the District's financial statements, which immediately follow this section.

**Overview of the Financial Statements**

This annual report consists of four parts: Management's Discussion and Analysis (this section), the Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements include two kinds of statements that present different views of the District:

- The first two statements, the Statement of Net Position and the Statement of Activities, are *district-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
  - ♦ *Governmental funds statements* tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.
  - ♦ *Fiduciary funds statements* provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The Basic Financial Statements also include Notes to Financial Statements that explain the information in the Basic Financial Statements and provide more detailed data; Required Supplementary Information includes pension and OPEB information schedules; Other Supplementary Information follows and includes combining and individual fund statements and schedules.

**District-wide Statements**

The district-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two district-wide statements report the District's net position, and how it has changed. Net position - the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources - is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, one should consider additional non-financial factors such as changes in the District's property tax-base, economic factors that might influence state aid revenue, and the condition of school buildings and other facilities.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

In the district-wide financial statements, the District's activities are presented as follows:

- *Governmental activities:* The District's basic services are included here, such as regular and special education, instructional support, transportation, administration, community services, food service and athletics. State aid and property taxes finance most of these activities.

**Condensed District-wide Financial Information**

The Statement of Net Position provides financial information on the District as a whole.

	<u>2019</u>	<u>2018</u>
<b>Assets</b>		
Current assets	\$ 94,383,157	\$ 42,599,320
Net capital assets	<u>108,464,343</u>	<u>106,833,418</u>
<b>Total Assets</b>	<u><b>202,847,500</b></u>	<u><b>149,432,738</b></u>
<b>Deferred Outflows of Resources</b>	<u><b>59,452,875</b></u>	<u><b>34,771,990</b></u>
<b>Liabilities</b>		
Current liabilities	24,871,662	25,619,144
Long-term liabilities	165,609,477	119,019,378
Net pension liability	147,260,549	126,035,173
Net OPEB liability	<u>39,416,730</u>	<u>43,079,055</u>
<b>Total Liabilities</b>	<u><b>377,158,418</b></u>	<u><b>313,752,750</b></u>
<b>Deferred Inflows of Resources</b>	<u><b>21,830,724</b></u>	<u><b>10,582,437</b></u>
<b>Net Position</b>		
Net investment in capital assets	3,817,990	(295,302)
Restricted	4,723,300	2,902,306
Unrestricted (deficit)	<u>(145,230,057)</u>	<u>(142,737,463)</u>
<b>Total Net Position</b>	<u><b>\$ (136,688,767)</b></u>	<u><b>\$ (140,130,459)</b></u>

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

The Statement of Activities presents changes in net position from operating results:

	<u>2019</u>	<u>2018</u>
<b>Program Revenues</b>		
Charges for services	\$ 4,162,126	\$ 4,205,844
Operating grants	19,871,163	19,706,548
<b>General Revenues</b>		
Property taxes	22,737,750	21,558,123
State school aid, unrestricted	55,869,324	54,210,749
Interest and investment earnings	774,341	518,006
Other	<u>2,178,643</u>	<u>2,745,834</u>
<b>Total Revenues</b>	<u>105,593,347</u>	<u>102,945,104</u>
<b>Expenses</b>		
Instruction	56,513,503	54,860,676
Supporting services	34,117,724	33,135,621
Community services	3,117,072	2,977,230
Food service	2,480,573	2,547,509
Other	463,776	194,485
Interest on long-term debt	5,394,813	5,828,905
Depreciation – unallocated	<u>64,694</u>	<u>60,099</u>
<b>Total Expenses</b>	<u>102,152,155</u>	<u>99,604,525</u>
Change in net position	3,441,192	3,340,579
<b>Net Position, Beginning of Year</b>	<u>(140,130,459)</u>	<u>(143,471,038)</u>
<b>Net Position, End of Year</b>	<u><u>\$ (136,689,267)</u></u>	<u><u>\$ (140,130,459)</u></u>

**Financial Analysis of the District as a Whole**

The District's financial position is the product of many factors. An increase in State aid combined with a slight increase in enrollment compared to prior year contributed to an increase in total revenues. The District also experienced an increase in taxable property values over prior year.

The District's total revenues were \$105.6 million. Property taxes and unrestricted State aid accounted for most of the District's revenues, contributing 74 percent of the total. The remainder came from State and federal aid for specific programs, fees charged for services, interest earnings and other local sources.

The total cost of all programs was \$102.2 million. The District's expenses are predominantly related to instructing, caring for (pupil services) and transporting students (71 percent). The District's administrative and business services accounted for 9 percent of total costs and operation and maintenance services accounted for 9 percent of total costs.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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Total revenues exceeded expenses by \$3.4 million on the Statement of Activities, increasing total net position from a deficit of \$140,130,459 at June 30, 2018, to a deficit of \$136,702,867 at June 30, 2019. Unrestricted net assets decreased by \$2,492,594 to a deficit of \$145,230,057 at June 30, 2019. The District's net pension liability, including deferred outflows and inflows of resources, increased by \$5,175,711 during the fiscal year. In addition, the District's net OPEB liability, including outflows and inflows of resources, decreased by \$1,197,565 during the fiscal year.

The current position of the District's finances can be credited to careful monitoring of economic changes and appropriate cost-cutting measures to maintain programs during these challenging economic times. Despite the ongoing uncertainty of funding revenue from the State of Michigan, the District has endeavored to maintain a positive fund balance.

- The District has conducted a thorough budget analysis and has broken the budget down into specific components and their related expenses. This has allowed the District to prioritize expenses, and also to identify where cuts could occur if necessary.
- Regular updates were provided to the Board of Education during the school year. This information is also presented to the community via the District's website, staff meetings and presentations.
- Collaboration with the surrounding districts has helped reduce expenditures in many areas. The seven school districts in the northwest region of Kent County continue to collaborate in combining services where possible.

**Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. As a general rule, fund balances from one fund are prohibited from being expended on expenditures of another fund.

The District utilizes two kinds of funds:

- *Governmental funds:* Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information following the governmental funds' statements explain the relationship (or differences) between them.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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- *Fiduciary funds:* The District is the trustee, or fiduciary, for assets that belong to others, such as Scholarship and Student Activities Funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

**Financial Analysis of the District's Funds**

The District uses funds to record and analyze financial information. Rockford Public School's funds are described as follows:

**Major Funds**

- The General Fund is our primary operating fund. The General Fund had total revenues of \$85,417,588 and total expenditures of \$83,853,600. The General Fund ended the fiscal year with a fund balance of \$6,157,102, up from \$4,593,114 at June 30, 2018.
- The 2016 Construction Capital Projects Fund accounts for bond proceeds to be used for voter approved capital improvement projects. During fiscal year 2018-19, revenues and expenditures totaled \$397,361 and \$7,671,325, respectively. The fund balance at year end was \$13,088,498, and is to be used for facilities improvement projects in subsequent fiscal years.
- The 2019 Construction Capital Projects Fund accounts for bond proceeds to be used for voter approved capital improvement projects. During fiscal year 2018-19, the fund had total revenues of \$17,401, bond proceeds and bond premium of \$55,123,451, and expenditures of \$311,469 that consisted of bond issuance costs and the underwriter's discount on issuance. The fund balance at year end was \$54,829,383, and is to be used for facilities improvement projects in subsequent fiscal years.

**Nonmajor Funds**

- The Food Service Fund, which administers the hot lunch program of the District, had total revenues of \$2,380,577 and total expenditures of \$2,349,317 in 2018-19, increasing its fund balance to \$198,578 at June 30, 2019, up from \$167,318 at June 30, 2018.
- The District operates five Debt Service Funds to finance the repayment of general obligation bonds. Total revenues and expenditures were \$16,213,097 and \$14,485,635, respectively. The ending fund balances totaled \$5,364,021, up from \$3,636,559 at June 30, 2018.
- In the 2007-08 fiscal year, the District issued \$45,250,000 in general obligation building and site bonds which are accounted for in the 2008 Construction Capital Projects Fund. Current year investment earnings totaled \$130, and equipment and building improvement expenditures totaled \$8,113. A transfer out of \$13 was made to reduce the fund balance to zero at June 30, 2019, down from \$7,996 at June 30, 2018.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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**Fiduciary Funds**

- The Scholarship Fund is operated as a Private Purpose Trust Fund of the District. The assets of this fund are being held for the benefit of District students. Balances on hand at June 30, 2019 totaled \$468,853.
- The Student Activities Fund is operated as an Agency Fund of the District. The assets of this fund are being held for the benefit of District students. Balances on hand at June 30, 2019 totaled \$754,855.

**General Fund Budgetary Highlights**

During the course of the year, the District continuously reviews the annual operating budget after the June adoption. Changes in the budget are due to the following:

- Changes made in the fall to account for the final student enrollment, which determines how much state foundation grant will be received during the fiscal year.
- Final amendments are made in June for increases in appropriations to prevent budget overruns and reductions in expenses put into place by the administration.
- The District increased its General Fund balance by \$997,467 more than budgeted. This was due to the replacement of higher cost retired certified staff with new staff lower on the salary matrix scale and an increase participation in the District's Community Ed Child Care programs.
- The final budget for the General Fund anticipated the fund balance to be 6.13% of General Fund expenditures and transfers - the actual results equaled 7.34%

**Capital Asset and Debt Administration**

**Capital Assets**

By the end of 2019, the District had a \$194,862,021 investment in a broad range of capital assets, including land and improvements, school buildings, athletic facilities, vehicles, computer equipment and software, and administrative offices. (More detailed information about capital assets can be found in Note E in the Notes to Basic Financial Statements.)

At June 30, 2019, the District's investment in capital assets (net of accumulated depreciation), was \$108,464,343. Capital asset additions totaled \$6,875,691 for the fiscal year with accumulated depreciation increasing \$5,242,803, leaving a net increase in the book value of capital assets of \$1,632,888.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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The District's net investment in capital assets, including land, land improvements, buildings and additions, vehicles and furniture and equipment, is detailed as follows:

Land	\$ 2,093,127
Construction in progress	4,558,676
Land improvements	9,346,556
Buildings and improvements	87,439,870
Furniture and equipment	2,821,893
Vehicles	<u>2,204,221</u>
<b>Net Capital Assets</b>	<b><u><u>\$ 108,464,343</u></u></b>

### **Long-term Debt**

At year end, the District had \$174.9 million in general obligation bonds and other long-term obligations outstanding – a net increase of \$45.0 million from June 30, 2018. The large increase resulted from the issuance of the 2019 Building and Site bond, offset by principal payments made on the other general obligation debt of the District.

The District's bond rating for general obligation debt was affirmed by Standard and Poor's as AA-with a positive outlook. The State limits the amount of general obligation debt that schools can issue up to 15 percent of the assessed value of all taxable property within a District's boundaries.

The District's other obligations include early retirement incentive and accumulated sick leave. We present more detailed information about our long-term liabilities in Note G in the Notes to Basic Financial Statements.

### **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could significantly affect its financial health in the future:

- The State of Michigan continues to increase its focus on student achievement. Results of standardized test scores (Michigan Educational Assessment Program) are compared from year to year, with the results being tabulated by school building and by district.
- In May of 2019, the community approved both a bond and sinking fund ballot initiative for a total of \$185 million dollars. The initiative will be used to accommodate our student population growth along with providing innovative learning environments.
- Cost increases exceeding the general rate of inflation continue to be expected for the District relative to health care and pension contribution obligations in 2018-19 and beyond. These costs represent a significant portion of the District's budget and their rate of increase is a concern to management.

**ROCKFORD PUBLIC SCHOOLS**  
**Management's Discussion and Analysis**  
**June 30, 2019**

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- The District and bargaining units negotiated a three-year agreement expiring at the end of the 2019-20 school year. The current contract provides health insurance utilizing MESSA ABC High-Deductible Plan as the standard plan with staff paying premium costs above state mandated levels. Changes to laws regulating the bidding and procurement of health insurance may change the way insurance is provided to the bargaining units.
- As the District continues to face the budget challenges of the current and upcoming school years, operating efficiencies and balanced budgets will be necessary. The ability to continue to operate an adequate educational system with continued less revenue and increasing expenditures is the challenge of the future.

**Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Rockford Public Schools, 350 N. Main Street, Rockford, Michigan 49341

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## **BASIC FINANCIAL STATEMENTS**

**ROCKFORD PUBLIC SCHOOLS**  
**Statement of Net Position**  
**June 30, 2019**

	Governmental Activities
<b>Assets</b>	
Cash	\$ 2,750
Cash equivalents, deposits and investments (Note B)	81,111,771
Accounts receivable	68,868
Due from other governmental units (Note C)	13,119,450
Inventory	69,109
Prepaid expenses	11,209
Capital assets not being depreciated (Note E)	6,651,803
Capital assets being depreciated, net (Note E)	101,812,540
	<b>202,847,500</b>
<b>Deferred Outflows of Resources</b>	
Loss on advance bond refundings, net	1,138,487
Deferred pension amounts	50,091,748
Deferred OPEB amounts	8,222,640
	<b>59,452,875</b>
<b>Liabilities</b>	
Accounts payable	2,033,307
State aid loan payable (Note F)	4,000,000
Due to other governmental units	4,211,097
Payroll withholdings payable	400,014
Accrued interest payable	934,099
Salaries payable	3,836,459
Unearned revenue	169,898
Long-term liabilities: (Note G)	
Due within one year	9,286,788
Due in more than one year	165,609,477
Net pension liability (Note H)	147,260,549
Net OPEB Liability (Note I)	39,416,730
	<b>377,158,418</b>
<b>Deferred Inflows of Resources</b>	
Deferred pension amounts	12,971,026
Deferred OPEB amounts	8,859,698
	<b>21,830,724</b>
<b>Net Position</b>	
Net investment in capital assets	3,817,990
Restricted for:	
Debt service	4,524,722
Food service	198,578
Unrestricted (deficit)	(145,230,057)
	<b>\$(136,688,767)</b>

See accompanying notes to basic financial statements.

**ROCKFORD PUBLIC SCHOOLS**  
**Statement of Activities**  
**For the year ended June 30, 2019**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes In Net Position
		Charges for Services	Operating Grants	
<b>Governmental Activities</b>				
Instruction	\$ 56,513,503	\$ -	\$ 17,916,283	\$ (38,597,220)
Supporting services	34,117,724	528,173	935,494	(32,654,057)
Community services	3,117,072	2,053,046	-	(1,064,026)
Food service	2,480,573	1,580,907	794,887	(104,779)
Other	463,776	-	-	(463,776)
Interest on long-term debt	5,394,813	-	224,499	(5,170,314)
Depreciation - unallocated*	64,694	-	-	(64,694)
<b>Total Governmental Activities</b>	<b>\$ 102,152,155</b>	<b>\$ 4,162,126</b>	<b>\$ 19,871,163</b>	<b>(78,118,866)</b>
<b>General Revenues</b>				
Taxes:				
				6,951,410
				15,786,340
				55,869,324
				774,341
				2,178,643
				<b>81,560,058</b>
				<b>3,441,192</b>
				<b>(140,130,459)</b>
				<b>\$ (136,689,267)</b>

\*This amount excludes direct depreciation expenses of the various programs.

See accompanying notes to basic financial statements.

**ROCKFORD PUBLIC SCHOOLS**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2019**

<b>Assets</b>	<u>General</u>	<u>2016 Construction</u>	<u>2019 Construction</u>
Cash	\$ 1,250	\$ -	\$ -
Cash equivalents, deposits and investments (Note B)	6,320,102	14,317,213	54,973,656
Accounts receivable	58,873	-	-
Due from other funds (Note D)	30,499	1,990	-
Due from other governmental units (Note C)	13,119,450	-	-
Inventory	13,215	-	-
Prepaid expenditures	8,059	-	-
<b>Total Assets</b>	<b><u>\$ 19,551,448</u></b>	<b><u>\$ 14,319,203</u></b>	<b><u>\$ 54,973,656</u></b>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities</b>			
Accounts payable	\$ 654,229	\$ 1,230,705	\$ 143,273
State aid anticipation loan payable (Note F)	4,000,000	-	-
Due to other funds (Note D)	37,968	-	1,000
Due to other governmental units	4,202,893	-	-
Payroll withholdings payable	398,099	-	-
Accrued interest payable	94,800	-	-
Salaries payable	3,836,459	-	-
Unearned revenue	169,898	-	-
<b>Total Liabilities</b>	<b><u>13,394,346</u></b>	<b><u>1,230,705</u></b>	<b><u>144,273</u></b>
<b>Fund Balances (Note A)</b>			
Nonspendable	21,274	-	-
Restricted	-	13,088,498	54,829,383
Unassigned	6,135,828	-	-
<b>Total Fund Balances</b>	<b><u>6,157,102</u></b>	<b><u>13,088,498</u></b>	<b><u>54,829,383</u></b>
<b>Total Liabilities and Fund Balances</b>	<b><u>\$ 19,551,448</u></b>	<b><u>\$ 14,319,203</u></b>	<b><u>\$ 54,973,656</u></b>

See accompanying notes to basic financial statements.

<u>Nonmajor</u>	<u>Total</u>
\$ 1,500	\$ 2,750
5,500,800	81,111,771
5,539	64,412
35,978	68,467
-	13,119,450
55,894	69,109
3,150	11,209
<u>\$ 5,602,861</u>	<u>\$ 94,447,168</u>

\$ 5,100	\$ 2,033,307
-	4,000,000
25,043	64,011
8,204	4,211,097
1,915	400,014
-	94,800
-	3,836,459
-	169,898
<u>40,262</u>	<u>14,809,586</u>

59,044	80,318
5,503,555	73,421,436
-	6,135,828
<u>5,562,599</u>	<u>79,637,582</u>
<u>\$ 5,602,861</u>	<u>\$ 94,447,168</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Reconciliation of Total Governmental Fund Balances to**  
**Net Position of Governmental Activities**  
**June 30, 2019**

<b>Total governmental fund balances</b>		\$ 79,637,582
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of assets is \$194,862,021 and accumulated depreciation is \$86,397,678.		108,464,343
Bond refunding losses are not expensed but are amortized over the life of the new bond issue on the Statement of Activities.		1,138,487
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:		
General obligation bonds	\$(152,310,000)	
Energy conservation bonds	(210,000)	
Bond premium	(21,392,721)	
Early retirement incentive	(596,522)	
Accumulated sick leave	(387,022)	
		(174,896,265)
Accrued interest on long-term debt is not included as a liability in governmental funds.		(839,299)
Net pension liability and related deferred outflows/inflows of resources are not included as assets/liabilities in governmental funds:		
Net pension liability	(147,260,549)	
Deferred outflows	50,091,748	
Deferred inflows	(12,971,026)	
		(110,139,827)
Net OPEB liability and related deferred outflows/inflows of resources are not included as assets/liabilities in governmental funds:		
Net OPEB liability	(39,416,730)	
Deferred outflows	8,222,640	
Deferred inflows	(8,859,698)	
		(40,053,788)
<b>Total net position - governmental activities</b>		<b>\$(136,688,767)</b>

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**ROCKFORD PUBLIC SCHOOLS**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balances**  
**Governmental Funds**  
**For the year ended June 30, 2019**

	General	2016 Construction	2019 Construction
<b>Revenues</b>			
Local sources	\$ 10,677,020	\$ 397,361	\$ 17,401
State sources	66,609,627	-	-
Federal sources	1,701,750	-	-
Interdistrict sources	6,429,191	-	-
<b>Total Revenues</b>	<b>85,417,588</b>	<b>397,361</b>	<b>17,401</b>
<b>Expenditures</b>			
Current:			
Instruction	50,940,673	-	-
Supporting services	29,916,954	5,105	-
Food service	-	-	-
Community services	2,881,527	-	-
Capital outlay	-	7,666,220	-
Debt service:			
Principal repayment	100,000	-	-
Interest and fiscal charges	14,446	-	-
Bond issuance costs	-	-	187,373
Underwriter's discount	-	-	124,096
<b>Total Expenditures</b>	<b>83,853,600</b>	<b>7,671,325</b>	<b>311,469</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>1,563,988</b>	<b>(7,273,964)</b>	<b>(294,068)</b>
<b>Other Financing Sources</b>			
Proceeds from the sale of bonds	-	-	48,665,000
Bond premium	-	-	6,458,451
Transfers in	-	13	-
Transfers out	-	-	-
<b>Total Financing Sources (Uses)</b>	<b>-</b>	<b>13</b>	<b>55,123,451</b>
<b>Net Change in Fund Balances</b>	<b>1,563,988</b>	<b>(7,273,951)</b>	<b>54,829,383</b>
<b>Fund Balances, Beginning of Year</b>	<b>4,593,114</b>	<b>20,362,449</b>	<b>-</b>
<b>Fund Balances, End of Year</b>	<b>\$ 6,157,102</b>	<b>\$ 13,088,498</b>	<b>\$ 54,829,383</b>

See accompanying notes to basic financial statements.

<u>Nonmajor</u>	<u>Total</u>
\$ 17,593,885	\$ 28,685,667
410,034	67,019,661
589,885	2,291,635
-	6,429,191
<u>18,593,804</u>	<u>104,426,154</u>
-	50,940,673
-	29,922,059
2,349,317	2,349,317
-	2,881,527
8,113	7,674,333
9,035,000	9,135,000
5,450,635	5,465,081
-	187,373
-	124,096
<u>16,843,065</u>	<u>108,679,459</u>
<u>1,750,739</u>	<u>(4,253,305)</u>
-	48,665,000
-	6,458,451
60,624	60,637
(60,637)	(60,637)
<u>(13)</u>	<u>55,123,451</u>
1,750,726	50,870,146
<u>3,811,873</u>	<u>28,767,436</u>
<u>\$ 5,562,599</u>	<u>\$ 79,637,582</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the year ended June 30, 2019**

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<b>Net change in fund balances - total governmental funds</b>		<b>\$ 50,870,146</b>
Amounts reported for governmental activities in the Statement of Activities are different because:		
<p>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets is capitalized and allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:</p>		
Capital outlays	\$ 6,875,691	
Depreciation expense	<u>(5,242,803)</u>	1,632,888
<p>In the Statement of Activities, only the gain on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale(s) increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the assets sold/retired.</p>		
		(1,963)
<p>Proceeds from the sale of bonds or loans are an other financing source in the governmental funds, but increase long-term liabilities in the Statement of Net Position.</p>		
		(48,665,000)
<p>Bond refunding losses are amortized over the life of the new bond issue on the Statement of Activities.</p>		
		(152,307)
<p>Bond premium is amortized over the life of the new bond issue on the Statement of Activities.</p>		
		(5,290,758)
<p>Repayment of long-term debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not effect the Statement of Activities:</p>		
Repayment of general obligation bonds	9,035,000	
Repayment of energy conservation improvement bonds	<u>100,000</u>	9,135,000
<p>Interest on long-term liabilities in the Statement of Activities differs from the amount reported on the governmental funds because interest is recorded as an expenditure in the funds when it is due and paid, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is paid.</p>		
		70,268

Continued on next page.

**ROCKFORD PUBLIC SCHOOLS**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the year ended June 30, 2019**

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In the Statement of Net Position, early retirement incentive and accumulated sick leave are measured by the amounts earned during the year. In the governmental funds, however, expenditures are measured by the amount of financial resources used (essentially, the amounts actually paid). This year the amount of benefits earned (\$471,820) exceeded the, benefits used/paid (\$293,384).	\$ (178,436)
The changes in net pension liability and related deferred outflows/inflows of resources are not included as revenues/expenditures in governmental funds.	(5,175,711)
The changes in net OPEB liability and related deferred outflows/inflows of resources are not included as revenues/expenditures in governmental funds.	<u>1,197,565</u>
<b>Total changes in net position - governmental activities</b>	<u><u>\$ 3,441,692</u></u>

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**For the year ended June 30, 2019**

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues</b>				
Local sources	\$ 9,948,189	\$10,246,661	\$10,677,020	\$ 430,359
State sources	65,692,809	66,700,366	66,609,627	(90,739)
Federal sources	1,724,868	1,682,734	1,701,750	19,016
Interdistrict sources	5,964,292	6,130,624	6,429,191	298,567
<b>Total Revenues</b>	<b>83,330,158</b>	<b>84,760,385</b>	<b>85,417,588</b>	<b>657,203</b>
<b>Expenditures</b>				
Instruction:				
Basic programs	43,542,444	44,415,954	43,820,847	595,107
Added needs	8,332,465	7,621,233	6,970,702	650,531
Adult education	166,999	167,395	149,124	18,271
Supporting services:				
Pupil services	4,355,113	4,360,121	4,916,235	(556,114)
Instructional staff services	1,818,208	2,006,198	2,698,398	(692,200)
General administrative services	701,495	706,100	817,234	(111,134)
School administrative services	4,776,639	4,860,548	4,842,217	18,331
Business services	1,313,646	1,411,242	1,538,035	(126,793)
Operation and maintenance services	7,049,258	7,579,337	7,390,493	188,844
Pupil transportation services	4,277,397	4,498,580	4,069,309	429,271
Central services	2,499,265	2,005,573	2,120,189	(114,616)
Other supporting services	1,348,990	1,443,990	1,524,844	(80,854)
Community services:	2,699,632	3,003,951	2,881,527	122,424
Debt service:				
Principal repayment	100,000	100,000	100,000	-
Interest and fiscal charges	12,727	13,642	14,446	(804)
<b>Total Expenditures</b>	<b>82,994,278</b>	<b>84,193,864</b>	<b>83,853,600</b>	<b>340,264</b>
<b>Net Change in Fund Balances</b>	<b>335,880</b>	<b>566,521</b>	<b>1,563,988</b>	<b>997,467</b>
<b>Fund Balances, Beginning of Year</b>	<b>4,593,114</b>	<b>4,593,114</b>	<b>4,593,114</b>	<b>-</b>
<b>Fund Balances, End of Year</b>	<b>\$ 4,928,994</b>	<b>\$ 5,159,635</b>	<b>\$ 6,157,102</b>	<b>\$ 997,467</b>

See accompanying notes to basic financial statements.

**ROCKFORD PUBLIC SCHOOLS**  
**Fiduciary Funds**  
**Statement of Fiduciary Net Position**  
**June 30, 2019**

	Private Purpose Trust Fund	Agency Fund
<b>Assets</b>		
Cash equivalents, deposits and investments (Note B)	\$ 468,853	\$ 754,855
<b>Liabilities</b>		
Due to other funds (Note D)	-	\$ 4,456
Due to student groups	-	750,399
<b>Total Liabilities</b>	-	\$ 754,855
<b>Net Position</b>		
Held in trust for:		
Individuals and organizations	\$ 468,853	

See accompanying notes to basic financial statements.

**ROCKFORD PUBLIC SCHOOLS**  
**Fiduciary Funds**  
**Statement of Changes in Fiduciary Net Position**  
**For the year ended June 30, 2019**

	Private Purpose Trust Fund
<b>Additions</b>	
Interest earnings	\$ 9,860
Donations	58,863
<b>Total Additions</b>	68,723
<b>Deductions</b>	
Endowment activities - scholarships	56,000
<b>Change In Net Position</b>	12,723
<b>Net Position, Beginning of Year</b>	456,130
<b>Net Position, End of Year</b>	\$ 468,853

See accompanying notes to basic financial statements.

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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**Note A – Summary of Significant Accounting Policies**

Rockford Public Schools (the “District”) was organized under the School Code of the State of Michigan, and services a population of approximately 7,984 students. The District is governed by an elected Board of Education consisting of seven members and administered by a Superintendent who is appointed by the aforementioned Board. The District provides a comprehensive range of educational services as specified by state statute and Board of Education policy. These services include elementary education, secondary education, pre-school programs, athletic activities, special education, community services and general administrative services. The Board of Education also has broad financial responsibilities, including the approval of the annual budget and the establishment of a system of accounting and budgetary controls.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to school districts. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The District’s significant accounting policies are described below.

**1. Reporting Entity**

The financial reporting entity consists of a primary government and its component units. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate and is fiscally independent of other state or local governments. Furthermore, there are no component units combined with the District for financial statement presentation purposes, and the District is not included in any other governmental reporting entity. Consequently, the District’s financial statements include the funds of those organizational entities for which its elected governing board is financially accountable.

**2. District-wide and Fund Financial Statements**

**District-wide Financial Statements** - The district-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) present financial information about the District as a whole. The reported information includes all of the nonfiduciary activities of the District. The District does not allocate indirect costs and, for the most part, the effect of interfund activity has been removed. These statements are to distinguish between the *governmental* and *business-type activities* of the District. *Governmental activities* normally are supported by taxes and intergovernmental revenues, and are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The District does not have any *business-type activities*.

The Statement of Net Position is reported on the full accrual, economic resource basis, which recognizes all long-term assets as well as all long-term debt and obligations. The District’s net position is reported in three parts: net investment in capital assets, restricted net position, and unrestricted net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Property taxes, unrestricted state aid, interest earnings and other items not included among program revenues are reported instead as *general revenues*.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The General Fund, the 2016 Construction Capital Projects Fund, and the 2019 Construction Capital Projects Fund are the District's major funds. Non-major funds are aggregated and presented in a single column.

**Fund Financial Statements** – Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Fund level statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances. The Balance Sheet reports current assets, current liabilities and fund balances. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources and uses of current financial resources. This differs from the economic resources measurement focus used to report at the district-wide level. Reconciliations between the two sets of statements are provided in separate schedules.

Revenues are recognized when susceptible to accrual; i.e., both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures are generally recorded when the liability is incurred, if they are paid within 60 days after the end of the current fiscal period. The exception to this general rule is that principal and interest on long-term debt is recognized when due.

Revenues susceptible to accrual are property taxes, state aid, federal and interdistrict revenues and investment income. Other revenues are recognized when received. Unearned revenue arises when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of the qualifying expenditures.

### **3. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

District-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as is the fiduciary fund financial statement. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor or provider have been met.

The State of Michigan utilizes a foundation allowance approach, which provides for a specific annual amount of revenue per student based on a State-wide formula. The foundation allowance is funded from a combination of State and local sources. Revenues from State sources are primarily governed by the School Aid Act and the School Code of Michigan. The State portion of the foundation allowance is provided from the State's School Aid Fund and is recognized as revenues in accordance with State law and accounting principles generally accepted in the United States of America.

#### **Governmental Funds**

Governmental funds are those funds through which most school district functions typically are financed. The acquisition, use and balances of a school district's expendable financial resources and the related current liabilities are accounted for through governmental funds.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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Major Funds:

The *General Fund* is the general operating fund of the District. It is used to account for all financial resources, except those required to be accounted for in another fund. Included are all transactions related to the current operating budget.

The *2016 Construction Capital Projects Fund* is used to record the bond proceeds, investment earnings and the disbursement of the monies specifically designated for acquiring new school sites, buildings, equipment, and for major remodeling and repairs. The funds are retained until the purpose for which the funds were created has been accomplished.

The *2019 Construction Capital Projects Fund* is used to record the bond proceeds, investment earnings and the disbursement of the monies specifically designated for acquiring new school sites, buildings, equipment, and for major remodeling and repairs. The funds are retained until the purpose for which the funds were created has been accomplished.

The Capital Projects Funds include capital project activities funded with bonds issued after May 1, 1994. For these capital projects, the District has complied with the applicable provisions of Section 1351a of the State of Michigan's School Code.

Nonmajor Funds:

*Special Revenue Funds*—Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

*School Service Funds*—School Service Funds are used to segregate, for administrative purposes, the transactions of a particular activity from regular revenue and expenditure accounts. A school district maintains full control of these funds. The School Service Fund maintained by the District is the Food Service Special Revenue Fund.

*Debt Service Funds*—Debt Service Funds are used to account for the accumulation of resources for, and the payment of, long-term debt (bonds, notes, loans, leases and school bond loan) principal, interest, and related costs.

**Fiduciary Funds**

Fiduciary Funds are used to account for assets held by a school district in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds.

*Trust Funds*—Trust Fund net position and results of operations are not included in the district-wide financial statements. Trust funds are reported using the economic resources measurement focus. The District presently maintains a private purpose scholarship fund for the benefit of students.

*Agency Funds*—Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District presently maintains a Student Activities Fund to record the transactions of student groups for school and school related purposes. The funds are segregated and held in trust for the students.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted as they are needed.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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#### **4. Budgets and Budgetary Accounting**

State of Michigan Public Act 621 (the Uniform Budgetary and Accounting Act) requires that the General Fund of a school district be under budgetary control and that both budgeted and actual financial results do not incur a deficit. Rockford Public Schools has also adopted budgets for its Special Revenue Funds. A school district's Budget Appropriations Act (the "budget") must be adopted before the beginning of each fiscal year. No violations (dollar deviations) from a district's budget may occur without a corresponding amendment to the budget. A school district has the ability to amend the budget provided that the amendment is prior to the occurrence of the deviation and prior to the fiscal year-end. A school district may also permit the chief administrative or fiscal officer to execute transfers between line items, within defined dollar or percentage limits, without prior approval of the Board of Education. Expenditures may not legally exceed budgeted appropriations at the function level. All appropriations lapse at the end of the fiscal year.

Rockford Public Schools utilizes the following procedures in establishing the budgetary data reflected in the financial statements:

- Starting in the spring, District administrative personnel and department heads work with the Superintendent and Assistant Superintendent of Finance to establish proposed operating budgets for the fiscal year commencing the following July 1.
- In June, preliminary operating budgets are submitted to the Board of Education. These budgets include proposed expenditures and the means of financing them. The legal level of budgetary control is at the function level.
- Prior to June 30, a public hearing is held to obtain taxpayer comments on the proposed budgets.
- After the budgets are finalized, the Board of Education adopts an appropriations resolution setting forth the amount of the proposed expenditures and the sources of revenue to finance them.
- The original General and Special Revenue Funds budgets were amended during the year in compliance with State of Michigan Public Act 621 (the Uniform Budgetary and Accounting Act).
- Budgets for the General and Special Revenue Funds were adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

#### **5. Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budget integration in the governmental funds. There were no substantial encumbrances outstanding at year end.

#### **6. Investments**

Investments are recorded at fair value. Investment income is composed of interest and net changes in the fair value of applicable investments.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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**7. Inventories/Prepaid Items**

Inventories are valued at cost (first-in, first-out), and are accounted for using the consumption method. Inventories of the General Fund consist of teaching and custodial supplies, while inventories of the Food Service Fund consist of food, and other nonperishable supplies. Disbursements for inventory-type items are recorded as expenditures at the time of use for each fund. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. The cost of prepaid items is recorded as expenses/expenditures when consumed (consumption method) rather than when purchased.

**8. Capital Assets**

Capital assets, which include land, land improvements, buildings, vehicles and furniture and equipment, are reported in the district-wide financial statements. Assets having a useful life in excess of one year and whose costs exceed \$5,000 are capitalized. Capital assets are stated at historical cost or estimated historical cost where actual cost information is not available. Donated capital assets are stated at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's useful life are not capitalized. Improvements are capitalized and depreciated over the remaining useful life of the related assets.

Land improvements, buildings and improvements, furniture and equipment, and vehicles are depreciated using the straight-line method over the following estimated useful lives:

Land and improvements	10-20 years
Buildings and improvements	40-50 years
Furniture and equipment	3-10 years
Vehicles	5-10 years

**9. Long-term Obligations**

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

**10. Early Retirement Incentive/Accumulated Sick Leave**

Early retirement incentive and accumulated sick leave at June 30, 2019 have been computed and recorded in the basic financial statements of the District. Eligible District employees who select early retirement are entitled to a termination leave payment based on their age and years of service. Employees who leave the District are also entitled to reimbursement for a portion of their unused sick days. At June 30, 2019, the accumulated liabilities, including salary related payments, (expected to be financed by General Fund revenues) for early retirement incentive and accumulated sick leave amounted to \$596,522 and \$387,022, respectively.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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## **11. Retirement Plan**

Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, were implemented by the District during the fiscal year ended June 30, 2015. These Statements establish standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit pensions, the Statements identify the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about pensions also are addressed. Distinctions are made regarding the particular requirements for employers based on the number of employers whose employees are provided with pensions through the pension plan and whether pension obligations and pension plan assets are shared. Cost sharing employers are those whose employees are provided with defined benefit pensions through cost-sharing multiple-employer pension plans – pension plans in which the pension obligations to the employees of more than one employer are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. MPERS uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. For this purpose, benefit payments (including refunds of employee contributions) are recognized as expense when due and payable in accordance with the benefit terms. Plan investments are reported at fair value.

## **12. Postemployment Benefits Other Than Pensions**

Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, was implemented by the District during the fiscal year ended June 30, 2018. This Statement establish standards for recognizing and measuring (OPEB) liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB plans, the Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about OPEB are also addressed. Distinctions are made regarding the particular requirements depending upon whether the OPEB plans through which the benefits are provided are administered through trusts that meet specific criteria. Cost-sharing employers are those whose employees are provided with defined benefit OPEB through cost-sharing multiple-employer OPEB plans—OPEB plans in which the OPEB obligations to the employees of more than one employer are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides OPEB through the OPEB plan.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value.

**ROCKFORD PUBLIC SCHOOLS**  
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### **13. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has three such items that qualify for reporting in this category: the deferred charge on a previous year's bond refunding, the deferred outflows relating to the recognition of net pension liability on the financial statements and the deferred outflows relating to the recognition of net OPEB liability on the financial statements.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has two types of items that qualify for reporting in this category: the deferred inflows of resources relating to the recognition of net pension liability on the financial statements and the deferred inflows of resources relating to the recognition of net OPEB liability on the financial statements.

### **14. Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition or construction of those assets. Net position is reported as restricted when there are limitations imposed on their use either through legislation or through external restrictions imposed by creditors, grantors, laws or regulations from other governments.

### **15. Fund Balance**

The District has adopted Governmental Accounting Standards Board (GASB) No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. The stated objective GASB Statement No. 54 is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds detailed as follows:

- Nonspendable – resources that cannot be spent because they are either (a) not in spendable form (inventories and prepaid amounts) or (b) legally or contractually required to be maintained intact (the principal of a permanent fund).
- Restricted – resources that cannot be spent because of (a) constraints externally imposed by creditors (debt covenants), grantors, contributors, or laws or regulations or (b) imposed by law through constitutional provisions or enabling legislation and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.
- Committed – resources that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority (Board of Education). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified uses by taking the same type of action it employed to previously commit those amounts. Committed fund balance does not lapse at year end.

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- Assigned – resources that are constrained by the government’s intent to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by (a) the governing body itself or (b) a body or official to which the governing body has designated the authority to assign amounts to be used for specific purposes. Rockford Public Schools’ Board of Education has delegated authority to assign fund balances for a specific purpose to the Superintendent and the Assistant Superintendent of Finance. Assigned fund balance does not lapse at year end.
- Unassigned – unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

As of June 30, 2019, Rockford Public Schools had not established a policy for its use of unrestricted fund balance amounts; it considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

**16. Interfund Activity**

Flows of cash from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers between governmental funds are eliminated in the Statement of Activities. Interfund transfers in the fund financial statements are reported as other financing sources/uses.

**17. Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Note B – Cash Equivalents, Deposits and Investments**

The State of Michigan allows a political subdivision to authorize its Treasurer or other chief fiscal officer to invest surplus funds belonging to and under the control of the entity as follows:

- Bonds, bills, or notes of the United States; obligations, the principal and interest of which are fully guaranteed by the United States; or obligations of the State.
- Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution, but only if the financial institution is a state or nationally chartered bank or a state or federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and that maintains a principal office or branch office located in this State under the laws of this State or the United States.
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and matures not more than 270 days after the date of purchase.
- Securities issued or guaranteed by agencies or instrumentalities of the United States government.
- United States government or Federal agency obligation repurchase agreements.
- Banker’s acceptances issued by a bank that is a member of the Federal Deposit Insurance Corporation.

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- Mutual funds composed entirely of investment vehicles which are legal for direct investment by a school district in Michigan.
- Investment pools, as authorized by the surplus funds investment pool act, Act No. 367 of the Public Acts of 1982, being sections 129.11 to 129.118 of the Michigan Compiled Laws, composed entirely of instruments that are legal for direct investment by a school district in Michigan.

Balances at June 30, 2019 related to cash equivalents and investments are detailed in the Basic Financial Statements as follows:

Statement of Net Position:	
Governmental activities	\$ 81,111,771
Fiduciary Funds:	
Trust and Agency Funds	<u>1,223,708</u>
	<u>\$ 82,335,479</u>

**Cash Equivalents**

Depositories actively used by the District during the year are detailed as follows:

1. Independent Bank

Cash equivalents consist of bank public funds checking and savings accounts.

June 30, 2019 balances are detailed as follows:

Cash equivalents	<u>\$ 161,807</u>
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*Custodial Credit Risk Related to Cash Equivalents*

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to the District. Protection of District cash equivalents is provided by the Federal Deposit Insurance Corporation. At year end, the carrying amount of the District's cash equivalents was \$161,807, and the bank balance was \$163,410, all of which was covered by federal depository insurance.

**Investments**

As of June 30, 2019, the District had the following investments:

Surplus Funds Investment Pool Accounts:	
Michigan Liquid Asset Fund Plus	<u>\$ 82,173,672</u>

The Michigan Liquid Asset Fund Plus (MILAF) is an external pooled investment fund that includes qualified investments in accordance with the applicable sections of the School Code. MILAF is not regulated or registered with the Securities Exchange Commission and reported the same value of the pool shares as the fair value of the District's investments at June 30, 2019. The MILAF fund is rated AAAM by Standard & Poor's rating agency.

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*Custodial Credit Risk Related to Investments*

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the District may not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District will minimize custodial credit risk by limiting investments to the types of securities allowed by law; and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the District will do business. At June 30, 2019, the District had no investments that were subject to custodial credit risk.

*Credit Risk*

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The District's investment policy does not specifically address credit risk, but minimizes its credit risk by limiting investments to the types allowed by the State.

*Interest Rate Risk*

The District minimizes interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market, and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market funds, or similar investment pools and limiting the average maturity in accordance with the District's cash requirements.

*Concentration of Credit Risk*

The District minimizes concentration of credit risk which is the risk of loss attributed to the magnitude of the District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The District's investment policy places no restrictions on the amount or percentage that may be invested in any one type of security.

*Foreign Currency Risk*

The District is not authorized to invest in investments which have this type of risk.

**Note C – State School Aid/Property Taxes**

On March 15, 1994, the voters of the State of Michigan approved Proposal A, which increased the State Sales and Use Tax rates from 4% to 6% and established a State Education Tax at a rate of 6 mills on all property, except that which is exempt by law from ad valorem property taxes, and dedicated the additional revenues generated to Michigan school districts.

These additional State revenues pass through to Michigan school districts in the form of a per pupil "Foundation Allowance" paid on a "blended count" of District pupil membership in February 2018 and October 2018. The 2018-19 "Foundation Allowance" for Rockford Public Schools was \$7,871 for 7,981 "Full Time Equivalent" students, generating \$66,064,407 in state aid payments to the District of which \$12,012,675 was paid to the District in July and August 2019 and included in "Due From Other Governmental Units" of the General Fund of the District.

Property taxes for the District are levied July 1 and December 1 (the tax lien dates) under a split-levy system by the City of Rockford and the Townships of Algoma, Cannon, Courtland, Grattan, Oakfield and the Charter Township of Plainfield, and are due 75 days after levy dates. The taxes are then collected by each governmental unit and remitted to the District. The County of Kent, through its Delinquent Tax Revolving Fund, advances all delinquent real property taxes at March 1 to the District each year prior to June 30.

**ROCKFORD PUBLIC SCHOOLS**  
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Section 1211(1) of 1993 PA 312 states that beginning in 1994, the board of a school district shall levy not more than 18 mills, if approved by voters, for school operating purposes, or the number of mills levied in 1993, whichever is less, on non-homestead property only, in order to be eligible to receive funds under the State School Aid Act of 1979. After 1996, electors may approve a 3 mill "Local Enhancement Millage" which must be shared between all local districts in each respective county intermediate district.

As Rockford Public Schools' electors had previously (November, 2014) approved a ten year 18 mill operating millage extension, due to Headlee rollbacks only 17.1268 mills of non-homestead property tax was levied in the District for 2018.

The District levied a .9614 recreation millage and 8.50 mills for debt service purposes in 2018, applied on all taxable property in the District.

Taxable property in the District is assessed initially at 50% of true cash value by the assessing officials of the various units of government that comprise the District. These valuations are then equalized by the county and finally by the State of Michigan, generating the State Equalized Valuation. Taxable valuation increases will be limited, or capped (known as capped valuation), at 5% or the rate of inflation, whichever is less. With the implementation of Proposal A and Public Act 36, taxable property is now divided into two categories: PRE and NPRE.

A principal residence exemption property (PRE) is exempt from the 18 mill "School Operating" tax. It is not exempt from the 6 mill "State Education" tax, any voted "Local Enhancement Millage" nor any additional voted millage for the retirement of debt.

Non-principal residence exemption property (NPRE) is subject to all District levies. However, since Public Act 36, establishing the Michigan Business Tax, was signed into law, Public Acts 37-40 of 2007 now exempt Industrial Personal Property from the 6 mill State Education Tax and up to 18 mills of local school district operating millage (includes property under Industrial Facilities Tax exemptions); and exempt Commercial Personal Property from up to 12 mills of local school district operating millage (exceptions may apply).

The District is subject to tax abatements granted by the County of Kent with local businesses under the Plant Rehabilitation and Industrial Development Districts Act, (known as the Industrial Facilities Exemption) PA 198 of 1974, as amended, provides a tax incentive to manufacturers to enable renovation and expansion of aging facilities, assists in the building of new facilities, and promotes the establishment of high tech facilities. An Industrial Facilities Exemption (IFE) certificate entitles the facility to exemption from ad valorem real and/or personal property taxes for a term up to 12 years as determined by the local unit of government. The agreements entered into by each local unit include claw back provisions should the recipient of the tax abatement fail to fully meet its commitments, such as employment levels and timelines for relocation. The tax abated property taxes are calculated by applying half the local property tax millage rate on the total IFT taxable value. This amounts to a reduction in property tax revenue of approximately 50%.

For the year ended June 30, 2019, the District's property tax revenues were reduced by approximately \$50,103 under these agreements.

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**Note D – Interfund Receivables/Payables**

Amounts due from (to) other funds, representing interfund receivables and payables for year-end expenditure allocations not reimbursed at June 30, 2019, are detailed as follows:

	<b>Due From</b>	<b>Due To</b>
<b>Major Funds</b>		
<b>General Fund:</b>		
Special Revenue Fund:		
Food Service Fund	\$ 25,043	\$ 35,978
Capital Project Funds:		
2016 Construction Fund	-	1,990
2019 Construction Fund	1,000	-
Agency Fund:		
Student Activity Fund	4,456	-
	30,499	37,968
<b>Capital Project Funds:</b>		
2019 Construction Fund:		
General Fund	-	1,000
2016 Construction Fund		
General Fund	1,990	-
	32,489	38,968
<b>Total Major Funds</b>		
<b>Nonmajor Fund</b>		
<b>Special Revenue Fund:</b>		
Food Service Fund:		
General Fund	35,978	25,043
<b>Fiduciary Fund</b>		
Agency Fund:		
Student Activity Fund:		
General Fund	-	4,456
	\$ 68,467	\$ 68,467
<b>Total All Funds</b>		

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
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	<b>Transfers In</b>	<b>Transfers Out</b>
<b>Major Funds</b>		
Capital Projects Funds:		
2016 Construction Fund		
2008 Construction Fund	\$          13	\$          -
<b>Nonmajor Funds</b>		
Debt Service Funds:		
2008 Debt Service Fund:		
2016 Debt Service Fund	-	60,624
2016 Debt Service Fund:		
2008 Debt Service Fund	60,624	-
Capital Projects Fund:		
2008 Construction Fund:		
2016 Construction Fund	-	13
 Total Nonmajor Funds	 60,624	 60,637
 <b>Total All Funds</b>	 \$          60,637	 \$          60,637

**ROCKFORD PUBLIC SCHOOLS**  
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**Note E – Capital Assets**

Capital asset activity for the year ended June 30, 2019 was as follows:

	<u>Balances July 1, 2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balances June 30, 2019</u>
Capital assets not being depreciated:				
Land	\$ 2,093,127	\$ -	\$ -	\$ 2,093,127
Construction in progress	1,068,387	6,211,792	2,721,503	4,558,676
Totals capital assets not being depreciated	<u>3,161,514</u>	<u>\$ 6,211,792</u>	<u>\$ 2,721,503</u>	<u>6,651,803</u>
Capital assets being depreciated:				
Land improvements	18,708,756	\$ 6,210	\$ -	18,714,966
Buildings and improvements	142,958,904	3,034,181	-	145,993,085
Furniture and equipment	17,503,603	240,369	-	17,743,972
Vehicles	6,010,593	104,642	357,040	5,758,195
Totals capital assets being depreciated	<u>185,181,856</u>	<u>\$ 3,385,402</u>	<u>\$ 357,040</u>	<u>188,210,218</u>
Less accumulated depreciation for:				
Land improvements	8,609,124	\$ 759,286	\$ -	9,368,410
Buildings and improvements	55,166,078	3,387,137	-	58,553,215
Furniture and equipment	14,224,561	697,518	-	14,922,079
Vehicles	3,510,189	398,862	355,077	3,553,974
Total accumulated depreciation	<u>81,509,952</u>	<u>\$ 5,242,803</u>	<u>\$ 355,077</u>	<u>86,397,678</u>
Total capital assets being depreciated, net	<u>103,671,904</u>			<u>101,812,540</u>
<b>Net Capital Assets</b>	<u><u>\$ 106,833,418</u></u>			<u><u>\$ 108,464,343</u></u>

Depreciation expense was charged to District activities as follows:

Governmental activities:	
Instruction	\$ 3,109,236
Supporting services	1,947,606
Community services	4,611
Food service	116,656
Unallocated	64,694
	<u>\$ 5,242,803</u>

**ROCKFORD PUBLIC SCHOOLS**  
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**Note F – Short-term Debt**

On August 20, 2018, the District repaid the \$4,000,000 August 21, 2017 State aid anticipation loan. On August 20, 2018, the District borrowed \$4,000,000 for cash flow purposes, in anticipation of State aid (interest at 2.37%). The loan is due in full on August 20, 2019. Net interest cost on the loans was \$94,800 for the fiscal year. This was included as an expenditure in General Fund Other Business Services as required by the Michigan Department of Education.

	<b>Debt Outstanding July 1, 2018</b>	<b>Debt Added</b>	<b>Debt Retired</b>	<b>Debt Outstanding June 30, 2019</b>
State Aid Anticipation Loans	\$ 4,000,000	\$ 4,000,000	\$ 4,000,000	\$ 4,000,000

**Note G – Long-term Obligations**

Changes in long-term debt for the year ended June 30, 2019 are summarized as follows:

	<b>Debt Outstanding July 1, 2018</b>	<b>Debt Added</b>	<b>Debt Retired</b>	<b>Debt Outstanding June 30, 2019</b>
General obligation bonds:				
February 4, 2012	\$ 2,860,000	\$ -	\$ 2,860,000	\$ -
June 3, 2014	31,280,000	-	500,000	30,780,000
February 6, 2015	18,635,000	-	2,225,000	16,410,000
June 6, 2016	185,000	-	185,000	-
June 6, 2016	26,960,000	-	1,185,000	25,775,000
June 6, 2016	32,760,000	-	2,080,000	30,680,000
June 26, 2019	-	48,665,000	-	48,665,000
Bond premium	16,101,963	6,458,451	1,167,693	21,392,721
Energy conservation improvement bonds:				
May 22, 2006	310,000	-	100,000	210,000
Early retirement incentive- contractual	453,507	208,255	65,240	596,522
Accumulated sick leave	351,601	263,565	228,144	387,022
	<b>\$129,897,071</b>	<b>\$ 55,595,271</b>	<b>\$ 10,596,077</b>	<b>\$ 174,896,265</b>

**ROCKFORD PUBLIC SCHOOLS**  
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Long-term debt outstanding at June 30, 2019 is comprised of the following:

	<b>Final Maturity Dates</b>	<b>Interest Rates</b>	<b>Outstanding Balance</b>	<b>Amount Due Within One Year</b>
<b>General Obligation Bonds</b>				
\$31,780K 2014 Building and Site:				
Annual maturities of \$1,200K to \$1,755K	May 1, 2039	4.00 - 5.00	\$ 30,780,000	\$ 1,200,000
\$26,375K 2015 General Obligation Refunding:				
Annual maturities of \$1,895K to \$2,195K	May 1, 2027	5.00	16,410,000	2,195,000
\$27,440K 2016 General Obligation Refunding Series B:				
Annual maturities of \$530K to \$3,890K	May 1, 2039	4.00 - 5.00	25,775,000	-
\$35,070K 2016 Building and Site:				
Annual maturities of \$200K to \$2,075K	May 1, 2044	4.00 - 5.00	30,680,000	200,000
\$48,665K 2019 Building and Site Series I:				
Annual maturities of \$250K to \$5,050K	May 1, 2046	4.00 - 5.00	48,665,000	4,080,000
Bond premium			21,392,721	1,201,788
<b>Energy Conservation Improvement Bonds</b>				
\$1,200K 2006 Improvement:				
Annual maturities of \$105K	May 1, 2021	4.40 - 4.45	210,000	105,000
<b>Other Obligations</b>				
Early retirement incentive - contractual			596,522	75,000
Accumulated sick leave			387,022	230,000
			\$174,896,265	\$ 9,286,788
			\$174,896,265	\$ 9,286,788

**ROCKFORD PUBLIC SCHOOLS**  
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The annual requirements to pay principal and interest on long-term bonds outstanding are as follows:

Year Ended June 30	Principal	Interest	Total
2020	\$ 7,780,000	\$ 6,870,960	\$ 14,650,960
2021	8,220,000	6,856,322	15,076,322
2022	8,970,000	6,492,250	15,462,250
2023	4,475,000	6,098,800	10,573,800
2024	4,725,000	5,885,250	10,610,250
2025	5,020,000	5,661,900	10,681,900
2026	5,275,000	5,410,900	10,685,900
2027	5,525,000	5,147,150	10,672,150
2028	5,805,000	4,870,900	10,675,900
2029	6,040,000	4,621,200	10,661,200
2030	6,335,000	4,319,200	10,654,200
2031	6,630,000	4,002,450	10,632,450
2032	6,775,000	3,670,950	10,445,950
2033	6,795,000	3,332,200	10,127,200
2034	4,900,000	2,992,450	7,892,450
2035	5,135,000	2,747,450	7,882,450
2036	5,365,000	2,525,800	7,890,800
2037	5,600,000	2,293,400	7,893,400
2038	5,860,000	2,050,000	7,910,000
2039	6,135,000	1,795,100	7,930,100
2040	4,680,000	1,529,200	6,209,200
2041	4,905,000	1,295,200	6,200,200
2042	5,100,000	1,078,500	6,178,500
2043	5,105,000	823,500	5,928,500
2044	5,125,000	568,250	5,693,250
2045	3,120,000	312,000	3,432,000
2046	3,120,000	156,000	3,276,000
	<u>\$152,520,000</u>	<u>\$ 93,407,282</u>	<u>\$ 239,219,282</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
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**Note H – Retirement Plan**

***Plan Description***

The Michigan Public School Employees' Retirement System (MPSERS) (the “System”), is a cost sharing, multiple employer, state-wide, defined benefit public employee retirement system governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board’s authority to promulgate or amend the provisions of the System. The board consists of twelve members – eleven appointed by the Governor, and the State Superintendent of Instruction, who serves as the ex-officio member.

The System’s pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System’s health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees’ Retirement Act.

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management and Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System’s financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

Participants are enrolled in one of multiple plans based on date of hire and certain voluntary elections. A summary of pension plans offered by MPSERS are detailed as follows:

<b>Plan Name</b>	<b>Plan Type</b>	<b>Plan Status</b>
Member Investment Plan (MIP)	Defined Benefit	Closed
Basic	Defined Benefit	Closed
Pension Plus	Hybrid	Closed
Defined Contribution	Defined Contribution	Open
Pension Plus II	Hybrid	Open

***Membership***

At September 30, 2018, the System’s membership consisted of the following:

Inactive plan members or their beneficiaries currently receiving benefits:		
Regular benefits		192,296
Survivor benefits		18,252
Disability benefits		6,070
<b>Total</b>		<b>216,618</b>
Inactive plan members entitled to but not yet receiving benefits:		<b>18,598</b>
Active plan members:		
Vested		99,009
Non-vested		108,723
<b>Total</b>		<b>207,732</b>
<b>Total plan members</b>		<b>442,948</b>

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***Benefits Provided***

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Retirement benefits for DB plan members are determined by final average compensation and years of service. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB member or Pension Plus plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

**Pension Reform 2010**

On May 19, 2010, the Governor signed Public Act 75 of 2010 into law. As a result, any member of MPSERS who became a member of MPSERS after June 30, 2010 is a Pension Plus member. Pension Plus is a hybrid plan that contains a pension component with an employee contribution (graded up to 6.4% of salary) and a flexible and transferable defined contribution (DC) tax-deferred account that earns an employer match of 50% (up to 1% of salary) on employee contributions. Retirement benefits for Pension Plus members are determined by final average compensation and years of service. Disability and survivor benefits are available to Pension Plus members.

**Pension Reform 2012**

On September 4, 2012, the Governor signed Public Act 300 of 2012 into law. The legislation grants all active members who first became a member before July 1, 2010 and who earned service credit in the 12 months ending September 3, 2012, or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their pension. Any changes to a member's pension are effective as of the member's *transition date*, which is defined as the first day of the pay period that begins on or after February 1, 2013. Under the reform, members voluntarily chose to increase, maintain, or stop their contributions to the pension fund.

Option 1 members voluntarily elected to increase their contributions to the pension fund as noted below, and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they terminate public school employment.

- Basic Plan members; 4% contribution
- Member Investment Plan (MIP)-Fixed, MIP-Graded, and MIP-Plus members: a flat 7% contribution

Option 2 members voluntarily elected to increase their contribution to the pension fund as stated in Option 1 and retain the 1.5% pension factor in their pension formula. The increased contribution would begin as of their transition date and continue until they reach 30 years of service. If and when they reach 30 years of service, their contribution rates will return to the previous level in place as of the day before their transition date (0% for Basic Plan members, 3.9% for MIP-Fixed, up to 4.3% for MIP-Graded, or up to 6.4% for MIP-Plus). The pension formula for any service thereafter would include a 1.25% pension factor.

Option 3 members voluntarily elected not to increase their contribution to the pension fund and maintain their current level of contribution to the pension fund. The pension formula for their years of service as of the day before their transition date will include a 1.5% pension factor. The pension formula for any service thereafter will include a 1.25% pension factor.

**ROCKFORD PUBLIC SCHOOLS**  
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Option 4 members voluntarily elected to no longer contribute to the pension fund and therefore are switched to the Defined Contribution plan for future service as of their transition date. As a DC participant they receive a 4% employer contribution to a tax-deferred 401(k) account and can choose to contribute up to the maximum amounts permitted by the IRS to a 457 account. They vest in employer contributions and related earnings in their 401(k) account based on the following schedule: 50% at 2 years, 75% at 3 years, and 100% at 4 years of service. They are 100% vested in any personal contributions and related earnings in the 457 account. Upon retirement, if they meet age and service requirements (including their total years of service), they would also receive a pension (calculated based on years of service and Final Average Compensation as of the day before their transition date and a 1.5% pension factor).

Members who did not make an election before the deadline defaulted to Option 3 as described above. Deferred or nonvested public school employees on September 3, 2012, who return to public school employment on or after September 4, 2012, will be considered as if they had elected Option 3 above. Returning members who made the retirement plan election will retain whichever option they chose.

Employees who first work on or after September 4, 2012, choose between two retirement plans: the Pension Plus plan described above and a Defined Contribution (DC) plan that provides a 50% employer match (up to 3% of salary) on employee contributions. New employees are automatically enrolled as members in the Pension Plus plan as of their date of hire. They have 75 days from the last day of their first pay period, as reported to ORS, to elect to opt out of the Pension Plus plan and become a qualified participant in the DC plan; if no election is made they will remain in the Pension Plus plan. If they elect to opt out of the Pension Plus plan, their participation in the DC plan will be retroactive to their date of hire.

### **Pension Reform of 2017**

On July 13, 2017, the Governor signed Public Act 92 of 2017 into law. The legislation closed the current hybrid plan (Pension Plus) to newly hired employees as of February 1, 2018 and creates a new optional revised hybrid plan with similar plan benefit calculations but containing a 50/50 cost share between the employee and the employer, including the cost of future unfunded liabilities. The assumed rate of return on the new hybrid plan is 6%. Further, the law provides that, under certain conditions, the new hybrid plan would close to new employees if the actuarial funded ratio falls below 85% for two consecutive years. The law includes other provisions to the retirement eligibility age, plan assumptions, and unfunded liability payment methods.

### **Regular Retirement**

The retirement benefit for DB and Pension Plus plan members is based on a member's years of credited service (employment) and final average compensation (FAC). The FAC is calculated based on the member's highest total wages earned during a specific period of consecutive calendar months divided by the service credit accrued during that same time period. For a Member Investment Plan (MIP) member who became a member of MPSERS prior to July 1, 2010, the averaging period is 36 consecutive months. For a Pension Plus member who became a member of MPSERS after June 30, 2010, the averaging period is 60 consecutive months. For a Basic Plan member, this period is the 60 consecutive months yielding the highest total wages. The annual pension is paid monthly for the lifetime of a retiree. The calculation of a member's pension is determined by their pension election under PA 300 of 2012 and is shown below:

Option 1:  $FAC \times \text{total years of service} \times 1.5\%$

Option 2:  $FAC \times 30 \text{ years of service} \times 1.5\% + FAC \times \text{years of service beyond 30} \times 1.25\%$

Option 3:  $FAC \times \text{years of service as of transition date} \times 1.5\% + FAC \times \text{years of service after transition date} \times 1.25\%$

Option 4:  $FAC \text{ as of transition date} \times \text{years of service as of transition date} \times 1.5\%$

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A MIP member who became a member of MPSERS prior to July 1, 2010 may retire at:

- age 46 with 30 or more years of credited service; or
- age 60 with 10 or more years of credited service; or
- age 60 with 5 years of credited service provided the member has worked through his or her 60<sup>th</sup> birthday and has credited service in each of the five school fiscal years immediately preceding the retirement effective date.

A Pension Plus member may retire at age 60 with 10 or more years of credited service.

A Pension Plus II member may retire at age 60 with 10 or more years of credited service. Section 81c(5) of PA 300 as amended requires the regular retirement age to be increased in whole year increments based on the results of mortality analysis five-year actuarial experience studies performed after October 1, 2019 and the actuarial funding status of the plan. If the regular retirement age for Pension Plus II members is increased in accordance with this provision, members within five years of retirement from the effective date of the increase are automatically exempted and the retirement board may additionally authorize those between five and eight years of the then current retirement age to be exempted.

A Basic Plan member may retire at:

- age 55 with 30 or more years of credited service; or
- age 60 with 10 or more years of credited service.

There is no mandatory retirement age.

### **Early Retirement**

A MIP or Basic member may retire with an early permanently reduced pension:

- after completing at least 15 but less than 30 years of credited service; and
- after attaining age 55; and
- with credited service in each of the 5 school years immediately preceding the pension effective date.

The early retirement pension is computed in the same manner as a regular pension, but permanently reduced 0.5% for each full and partial month between the pension effective date and the date the member will attain age 60.

### **Deferred Retirement**

If a member terminates employment before attaining the age qualification, but after accruing 10 or more years of credited service, the member becomes a deferred member and is eligible for a pension at the time the age qualification is attained.

### **Non-Duty Disability Benefit**

A member with 10 or more years of credited service who becomes totally and permanently disabled due to any non-duty related cause and who has not met the age requirement for a regular pension is eligible for a non-duty disability pension computed in the same manner as an age and service pension, upon recommendation from the member's personal physician and the Retirement Board physician and the approval of the Retirement Board. An Annual Certification of Disability is conducted each January. Upon prior approval, total disability benefits plus authorized outside earnings are limited to 100% of final average compensation (increased by two percent for each year retired; first year 100%, next year 102%, etc.).

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**Duty Disability Benefit**

A member who becomes totally and permanently disabled as a result of a duty-related cause, who has not met the age and service requirement for a regular pension, and who is in receipt of weekly workers' compensation is eligible for a duty disability pension computed in the same manner as an age and service pension (but based upon a minimum of 10 years of service) upon recommendation from the member's personal physician and the Retirement Board physician and the approval of the Retirement Board. An Annual Certification of Disability is conducted each January. Upon prior approval, total disability benefits plus authorized outside earnings are limited to 100% of final average compensation (increased by 2% for each year retired; first year 100%, next year 102%, etc.).

**Forms of Payment**

The election of a pension option is made at the time of application. Once a member has retired, the option choice is irrevocable. The pension effective date is the first of the calendar month following the date the member has satisfied the age and service requirements, has terminated public school employment and has the completed application forms on file with the System for a period of 15 days. A retroactive pension can be paid for no more than 12 calendar months. Thus, delay in filing the application can result in a loss of some retroactive pension benefits. An applicant may select only one of the following options.

Straight Life Pension – the Straight Life Pension pays the largest level pension a retiree can receive during his or her lifetime and stops with the month of the retiree's death. There are no monthly benefits for a beneficiary. The pension benefit is computed with no beneficiary rights. If the retiree made contributions while an employee and has not received the total accumulated contributions before death, a refund of the balance of the contributions is made to the beneficiary of record. If the retiree did not make any contributions, there will not be payments to any beneficiary.

Survivor Options - Under the Survivor Options, 100% Survivor Pension, 100% Equated, 75% Survivor Pension, 75% Equated, 50% Survivor Pension and 50% Equated, the reduction is an actuarial determination dependent upon the combined life expectancies of a retiree and a beneficiary, and varies from case to case. A beneficiary may only be a spouse, brother, sister, parent or child (including an adopted child) of a retiring member. If the beneficiary predeceases a retiree, the pension will revert to either the Straight Life or Straight Life Equated amount ("pop-up" provision). If, however, a retiree was single at the time of retirement and subsequently married, the retiree can request to nominate a new spouse if they elected the straight life option at retirement. Also, if a retiree was married at the time of retirement and has since been widowed and remarried, the retiree can request to nominate a new spouse as a pension beneficiary as long as they elected a survivor option for the spouse at the time of retirement.

100% Survivor Pension – pays a reduced pension to a retiree. The month after a retiree's death, the same amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

75% Survivor Pension – pays a reduced pension to a retiree. The month after a retiree's death, 75% of the pension amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

50% Survivor Pension – pays a reduced pension to a retiree. The month after a retiree's death, 50% of the pension amount will be paid to a designated beneficiary for the remainder of his or her lifetime.

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Equated Plan— The Equated Plan may be combined with the Straight Life, 100% Survivor, 75% Survivor, or 50% Survivor pension by any member under age 61, except a disability applicant. The Equated Plan provides a higher pension every month until age 62, at which time the monthly pension is permanently decreased to a lower amount than the Straight Life, 100%, 75%, or 50% Survivor alone would provide.

The intent of the Equated Plan is for the retiree's pension to decrease at age 62 by approximately the same amount as that person's Social Security benefit will provide. The System pension until age 62 should be about the same as the combined System pension and Social Security after age 62.

The projected Social Security pension the retiring member obtains from the Social Security Administration and furnishes to the System is used in the Equated Plan calculation. The actual Social Security pension may vary from the estimate.

NOTE: The reduction in the pension at age 62 pertains to the Equated Plan only and affects only the retiree. A beneficiary under 100% Equated, 75% Equated or 50% Equated will receive the 100%, 75%, or 50% Survivor amount the month following the retiree's death as if the Equated Plan had not been chosen. A beneficiary does not participate in the Equated Plan.

### **Survivor Benefit**

A non-duty survivor pension is available if a Member Investment Plan (MIP) member has 10 years of credited service or, if age 60 or older, with five years of credited service; the date they became a MIP member does not matter. The Basic Plan provides a survivor pension with 15 years of credited service or, if age 60 or older, with 10 years of credited service. The Pension Plus plan provides for a survivor pension with 10 years of credited service. An active member may nominate as a survivor beneficiary a spouse, child(ren) (including adopted child(ren)), brother, sister, or parent. If other than the spouse is nominated and a spouse exists, the spouse must waive this benefit. If no beneficiary has been nominated, the beneficiary is automatically the spouse; or, if there is no spouse, unmarried children under age 18 share the benefit equally until age 18. The benefit is computed as a regular pension but reduced in accordance with an Option 2 (100% survivor pension factor). The pension begins the first of the month following the member's death. In the event of death of a deferred member, the System begins payment to the nominated beneficiary at the time the member would have attained the minimum age qualification.

A duty survivor pension is payable if weekly Workers' Compensation is being paid to the eligible beneficiary due to the member's death. A spouse receives the benefit (based on a minimum of 10 years of service credit) reduced in accordance with a 100% survivor pension factor. If there is no spouse, unmarried children under age 18 share the benefit equally until age 18; if there is no spouse or child(ren), a disabled and dependent parent is eligible.

### **Post-Retirement Adjustments**

A retiree who became a Member Investment Plan (MIP) member prior to July 1, 2010, receives an annual post-retirement non-compounded increase of three percent of the initial pension in the October following twelve months of retirement. Basic Plan members do not receive an annual post-retirement increase, but are eligible to receive a supplemental payment in those years when investment earnings exceed actuarial assumptions. Pension Plus members do not receive an annual post-retirement increase.

On January 1, 1990, pre-October 1, 1981 retirees received an increase that ranged from 1% to 22% dependent upon the pension effective date. On October 1, 1990, the base pension of all retirees with an effective pension date of January 1, 1987, or earlier was increased to include all prior post-retirement adjustments.

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On January 1, 1986, all recipients through calendar year 1985 received a permanent 8% increase that established the 1986 base pension. In addition, each October, retirees with a pension effective date of January 1, 1987, or earlier receive a fixed increase equal to 3% of the base pension. Both increases are deducted from the distribution of excess investment income, if any. Beginning in 1983, eligible recipients receive an annual distribution of excess investment income, if any.

***Contributions and Funded Status***

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under the method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability will be amortized over a 21 year period for the 2018 fiscal year.

The schedule below summarized pension contribution rate in effect for the plan fiscal year 2018.

**Pension Contribution Rates:**

<b>Plan Name</b>	<b>Member</b>	<b>District</b>
Basic	0.0 – 4.0%	17.89%
Member Investment Plan (MIP)	3.0 – 7.0%	17.89%
Pension Plus	3.0 – 6.4%	16.61%
Pension Plus II	6.2%	19.74%
Defined Contribution	0.0%	13.54%

The District’s contributions to MPSERS under all pension plans for the year ended June 30, 2019, inclusive of the MSPERS UAAL Stabilization, totaled \$13,155,958.

***MPSERS Plan Net Pension Liability (in thousands)***

Total Pension Liability	\$ 81,044,341
Plan Fiduciary Net Position	<u>50,343,498</u>
Net Pension Liability	<u>\$ 30,700,843</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	62.12%
Net Pension Liability as a Percentage of Covered Employee Payroll	357.66%
Total Covered Payroll	\$ 8,583,695

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***Proportionate Share of Reporting Unit's Net Pension Liability***

At June 30, 2019, the District reported a liability of \$147,260,549 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2017. The District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the System during the measurement period by the percent of the pension contributions required from all applicable employers during the measurement period. At September 30, 2018 the District's proportion was .48985930%, which was an increase from .48635468% at September 30, 2017.

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2019, the District recognized pension expense of \$19,206,908. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 683,316	\$ 1,070,117
Changes of assumptions	34,105,422	—
Net difference between projected and actual earnings on pension plan investment earnings	—	10,068,878
Changes in proportion and differences between District contributions and proportionate share of contributions	2,471,948	1,832,031
District contributions subsequent to the measurement date*	12,831,062	—
<b>Total</b>	<b>\$ 50,091,748</b>	<b>\$ 12,971,026</b>

\* This amount, reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended June 30</b>	<b>Amount</b>
2020	\$ 10,249,120
2021	7,160,765
2022	4,798,497
2023	2,081,278

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***Actuarial Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

Summary of Actuarial Assumptions:

Valuation Date:	September 30, 2017
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	
MIP and Basic Plans (Non-Hybrid):	7.05%
Pension Plus Plan (Hybrid):	7.00%
Pension Plus II:	6.00%
Projected Salary Increases:	2.75% - 11.55%, including wage inflation of 2.75%
Cost-of-Living Adjustments:	3% annual non-compounded for MIP members
Mortality:	
Retirees:	RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Active Members:	RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Disabled Retirees	RP-2014 Male and Female Disabled Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2017 valuation. The total pension liability as of September 30, 2018, is based on the results of an actuarial valuation date of September 30, 2017, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: [4.5304 for non-university employers or 1.0554 for university employers]
- Recognition period for assets in years: 5.0000
- Full actuarial assumptions are available in the 2018 MPERS Comprehensive Annual Financial Report found on the ORS website at ([www.michigan.gov/orschools](http://www.michigan.gov/orschools)).

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***Long-Term Expected Rate of Return on Investments***

The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018 are summarized in the following table:

<u>Investment Category</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return*</u>
Domestic Equity Pools	28.0%	5.7%
Private Equity Pools	18.0%	9.2%
International Equity Pools	16.0%	7.2%
Fixed Income Pools	10.5%	0.5%
Real Estate & Infrastructure Pools	10.0%	3.9%
Absolute Return Pools	15.5%	5.2%
Short-term Investment Pools	2.0%	0.0%
<b>Total</b>	<b>100.0%</b>	

\* Long-term rates return are net of administrative expenses and 2.3% inflation.

**Rate of Return**

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was 11.11%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changed amounts actually invested.

***Discount Rate***

A discount rate of 7.05% was used to measure the total pension liability (7.0% for the Pension Plus plan, 6.0% for the Pension Plus II plan provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 7.05% (7.0% for the Pension Plus plan, 6.0% for the Pension Plus II plan). The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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***Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.05 percent (7.0% for the Pension Plus plan and 6.0% for the Pension Plus II plan) as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

	1% Decrease 6.05%/6.0%/5.0%	Current Discount Rate Assumption 7.05%/7.0%/6.0%	1% Increase 8.05%/8.0%/7.0%
District's proportionate share of the net pension liability	\$ 193,341,727	\$ 147,260,549	\$ 108,974,581

***Michigan Public School Employees Retirement System (MPERS) Fiduciary Net Position***

Detailed information about the pension plan's fiduciary net position is available in the separately issued Michigan Public School Employees Retirement System September 30, 2018 Comprehensive Annual Financial Report, available here: ([www.michigan.gov/orsschools](http://www.michigan.gov/orsschools)).

***Payables to the Michigan Public School Employee Retirement System (MPERS)***

Payables to the pension plan totaling \$2,158,636 at June 30, 2019 arise from the normal legally required contributions based on the accrued salaries payable at year-end, expected to be liquidated with expendable available financial resources.

**Note I – Other Postemployment Benefits**

***Plan Description***

The Michigan Public School Employees' Retirement System (MPERS or "System") is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members— eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

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***Plan Participants***

At September 30, 2018, the System's membership consisted of the following:

Eligible participants	395,292
Participants receiving benefits:	
Health	152,300
Dental/Vision	164,805
Vested plan members:	
Active	195,563
Non-active	2,452

***Benefits Provided***

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

***Retiree Healthcare Reform of 2012***

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

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***Contributions and Funded Status***

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2017 valuation will be amortized over a 21-year period for the 2018 fiscal year.

The schedule below summarizes OPEB contribution rates in effect for fiscal year 2018:

**OPEB Contribution Rates:**

<b>Benefit Structure</b>	<b>Member</b>	<b>District</b>
Premium Subsidy	3.0%	6.44%
Personal Healthcare Fund (PHF)	0.0%	6.13%

Required contributions to the OPEB plan from the District were \$3,393,064 for the year ended September 30, 2018.

***Net OPEB Liability (in thousands)***

Total OPEB Liability	\$ 14,178,834
Plan Fiduciary Net Position	<u>6,111,241</u>
Net OPEB Liability	<u>\$ 8,067,593</u>
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability	43.10%
Net OPEB Liability as a Percentage of Covered Employee Payroll	93.99%
Total Covered Payroll	\$ 8,583,695

At June 30, 2019, the District reported a liability of \$39,416,730 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2017. The District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the System during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2018 the District's proportion was .49587331%, which was an increase from .48646825% at September 30, 2017.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended June 30, 2019, the District recognized OPEB expense of \$2,096,588. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ —	\$ 7,336,466
Changes of assumptions	4,174,252	—
Net difference between projected and actual earnings on OPEB plan investment earnings	—	1,514,879
Changes in proportion and differences between District contributions and proportionate share of contributions	778,905	8,353
District contributions subsequent to the measurement date*	3,269,483	—
<b>Total</b>	<b>\$ 8,222,640</b>	<b>\$ 8,859,698</b>

\* This amount, reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year ended June 30</b>	<b>Amount</b>
2020	\$ (982,557)
2021	(982,557)
2022	(982,557)
2023	(684,214)
2024	(274,656)

***Actuarial Assumptions***

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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Summary of Actuarial Assumptions:

Valuation Date:	September 30, 2017
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	7.15%
Projected Salary Increases:	2.75% - 11.55%, including wage inflation of 2.75%
Healthcare Cost Trend Rate:	7.5% Year 1 graded 3.0% Year 12
Mortality:	
Retirees:	RP-2014 Male and Female Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Active Members:	RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Disabled Retirees:	RP-2014 Male and Female Disabled Annuitant Mortality Tables scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.
Other Assumptions:	
Opt Out Assumptions	21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.
Survivor Coverage	80% of male retirees and 67% of female retirees are assumed to have coverages continuing after the retiree's death.
Coverage Election at Retirement	75% of male and 60% of female future retirees are assume to elect coverage for 1 or more dependents.

Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual OPEB valuations beginning with the September 30, 2017 valuation. The total OPEB liability as of September 30, 2018, is based on the results of an actuarial valuation date of September 30, 2017, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: [5.6018 for non-university employers or 1.3472 for university employers].
- Recognition period for assets in years: 5.0000.
- Full actuarial assumptions are available in the 2018 MPSERS Comprehensive Annual Financial Report found on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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***Long-Term Expected Rate of Return on Investments***

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2018, are summarized in the following table:

<u>Investment Category</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return*</u>
Domestic Equity Pools	28.0%	5.7%
Private Equity Pools	18.0%	9.2%
International Equity Pools	16.0%	7.2%
Fixed Income Pools	10.5%	0.5%
Real Estate and Infrastructure Pools	10.0%	3.9%
Absolute Return Pools	15.5%	5.2%
Short-term Investment Pools	2.0%	0.0%
<b>Total</b>	<b>100.0%</b>	

\* Long-term rates of return are net of administrative expenses and 2.3% inflation.

***Rate of Return***

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was 10.75%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

***Discount Rate***

A discount rate of 7.15% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 7.15%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

***Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate***

The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate of 7.15 percent, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

	<b>1% Decrease 6.15%</b>	<b>Current Discount Rate Assumption 7.15%</b>	<b>1% Increase 8.15%</b>
District's proportionate share of the net OPEB liability	\$ 47,318,983	\$ 39,416,730	\$ 32,769,970

***Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate***

The following presents the District's proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a trend rate that is 1 percentage point lower or 1 percentage point higher:

	<b>1% Decrease 6.5%</b>	<b>Current Healthcare Cost Trend Rate 7.5%</b>	<b>1% Increase 8.5%</b>
District's proportionate share of the net OPEB liability	\$ 32,419,826	\$ 39,416,730	\$ 47,443,608

***OPEB Plan Fiduciary Net Position***

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2018 MPSERS CAFR, available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

***Payables to the OPEB Plan***

Payables to the OPEB plan totaling \$516,719 at June 30, 2019 arise from the normal legally required contributions based on the accrued salaries payable at year-end, expected to be liquidated with expendable available financial resources.

**Note J – Risk Management and Benefits**

The District is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (worker's compensation), as well as medical benefits provided to employees. The District has purchased commercial insurance for property loss, employee medical benefits, workers' compensation, and errors and omissions.

The District is a member of the Michigan School Insurance Programs (MSIP), a self-insurance program with districts pooling together to insure property, liability and auto exposure. Premiums from members of the MSIP are determined through standard underwriting procedures. The members of the MSIP have contributed amounts sufficient to fund individual and aggregate losses up to \$250,000 and \$1,125,000, respectively, on an annual

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

basis. Excess insurance has been purchased to cover claims exceeding those amounts. A \$1,000 per occurrence deductible for property losses is maintained. The District paid \$279,213 in premiums to the MSIP for the year ended June 30, 2019.

The MSIP also allows for the pooling together of Districts to insure workers' compensation and employers' liability exposures. The MSIP pays the first \$450,000 of any workers' compensation or employers' liability loss out of a \$2,148,564 loss fund collected from members. Excess insurance has been purchased to cover claims exceeding those amounts. As of June 30, 2019, there were no material pending claims against the District. The District paid \$246,138 in premiums to the Fund for the year ended June 30, 2019.

Health, life, and other employee insurance is provided by private insurance carriers. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

There were no significant reductions in insurance coverage in the 2018-19 fiscal year.

**Note K – Stewardship, Compliance and Accountability**

The following District funds had actual expenditures exceed final budgeted amounts for the year ended June 30, 2019, as follows:

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>General Fund</b>			
Supporting services:			
Pupil services	\$ 4,360,121	\$ 4,916,235	\$ 556,114
Instructional staff services	2,006,198	2,698,398	692,200
General administrative services	706,100	817,234	111,134
Business services	1,411,242	1,538,035	126,793
Central services	2,005,573	2,120,189	114,616
Other supporting services	1,443,990	1,524,844	80,854
Debt service:			
Interest and fiscal charges	13,642	14,446	804
<b>Food Service Special Revenue Fund</b>			
Food Service	2,315,539	2,349,317	33,778

The District has an unrestricted net position deficit of \$145,230,057 and a total net position deficit of \$136,688,767 as of June 30, 2019. These deficit net positions result primarily from recording a net pension liability of \$110,139,827 (net of deferred outflows and inflows of resources related to the pension plan) and a net OPEB liability of \$40,053,788 (net of deferred outflows and inflows of resources related to the OPEB plan).

**Note L– Commitments**

On June 6, 2016, the District issued \$35,070,000 of general obligation 2016 Construction bonds whose proceeds are being used for land improvements, building renovations and additions, and furniture and equipment purchases. At June 30, 2019, unspent balances committed to these construction projects totaled \$13,088,498, which are expected to be fully expended by the year ended June 30, 2020.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Basic Financial Statements**  
**June 30, 2019**

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On June 26, 2019, the District issued \$48,665,000 of general obligation 2019 Construction bonds whose proceeds are being used for land improvements, building renovations and additions, and furniture and equipment purchases. At June 30, 2019, unspent balances committed to these construction projects totaled \$54,829,383, which are expected to be fully expended by the year ended June 30, 2022.

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## **REQUIRED SUPPLEMENTARY INFORMATION**

**ROCKFORD PUBLIC SCHOOLS**  
**Required Supplementary Information**  
**Schedule of the District's Proportionate Share of the Net Pension Liability**  
**MPERS Cost-sharing Multiple-employer Plan**  
**June 30, 2019**

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	<u>Year Ended June 30, 2015</u>	<u>Year Ended June 30, 2016</u>	<u>Year Ended June 30, 2017</u>
District's proportion of the net pension liability	0.47302115%	0.48283576%	0.49846335%
District's proportionate share of the net pension liability	\$ 104,190,018	\$ 117,932,764	\$ 124,362,527
District's covered-employee payroll	\$ 40,397,194	\$ 40,229,246	\$ 42,356,434
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	257.91%	293.15%	293.61%
Plan fiduciary net position as a percentage of the total pension liability	66.15%	62.92%	63.01%

The amounts presented for each fiscal year were determined as of September 30 of the preceding year.

Note: GASB Statement No 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

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<u>Year Ended June 30, 2018</u>	<u>Year Ended June 30, 2019</u>
0.48635468%	0.48985930%
\$ 126,035,173	\$ 147,260,549
\$ 39,898,626	\$ 42,241,261
315.89%	348.62%
63.96%	62.12%

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**ROCKFORD PUBLIC SCHOOLS**  
**Required Supplementary Information**  
**Schedule of the District's Proportionate Share of the Net OPEB Liability**  
**MPSERS Cost-sharing Multiple-employer Plan**  
**June 30, 2019**

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	<u>Year Ended June 30, 2018</u>	<u>Year Ended June 30, 2019</u>
District's proportion of the net OPEB liability	0.48646825%	0.49587331%
District's proportionate share of the net OPEB liability	\$ 43,079,055	\$ 39,416,730
District's covered-employee payroll	\$ 39,898,626	\$ 42,241,261
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	107.97%	93.31%
Plan fiduciary net position as a percentage of the total OPEB liability	36.53%	43.10%

The amounts presented for each fiscal year were determined as of September 30 of the preceding year.

Note: GASB Statement No 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

**ROCKFORD PUBLIC SCHOOLS**  
**Required Supplementary Information**  
**Schedule of District's Pension Contributions**  
**MPERS Cost-sharing Multiple-employer Plan**  
**June 30, 2019**

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	Year Ended June 30, 2015	Year Ended June 30, 2016	Year Ended June 30, 2017
Contractually required contribution	\$ 12,675,872	\$ 12,493,230	\$ 13,702,535
Contributions in relation to the contractually required contribution	<u>12,675,872</u>	<u>12,493,230</u>	<u>13,702,535</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 40,390,791	\$ 40,605,013	\$ 40,944,291
Contributions as a percentage of covered employee payroll	31.38%	30.77%	33.47%

Note: GASB Statement No 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

<u>Year Ended June 30, 2018</u>	<u>Year Ended June 30, 2019</u>
\$ 12,493,773	\$ 13,155,958
<u>12,493,773</u>	<u>13,155,958</u>
<u>\$ -</u>	<u>\$ -</u>
\$ 42,136,916	\$ 42,307,755
29.65%	31.10%

**ROCKFORD PUBLIC SCHOOLS**  
**Required Supplementary Information**  
**Schedule of District's OPEB Contributions**  
**MPSERS Cost-sharing Multiple-employer Plan**  
**June 30, 2019**

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	<u>Year Ended June 30, 2018</u>	<u>Year Ended June 30, 2019</u>
Contractually required contribution	\$ 3,123,745	\$ 3,393,064
Contributions in relation to the contractually required contribution	<u>3,123,745</u>	<u>3,393,064</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 42,136,916	\$ 42,307,755
Contributions as a percentage of covered employee payroll	7.41%	8.02%

Note: GASB Statement No 75 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

**ROCKFORD PUBLIC SCHOOLS**  
**Notes to Required Supplementary Information**  
**June 30, 2019**

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**Note A – Net Pension Liability and Contributions**

**Changes of benefit terms:** There were no changes of benefit terms in 2018-19.

**Changes of assumptions:** There were no changes of benefit assumptions in 2018-19.

**Note B – Net OPEB Liability and Contributions**

**Changes of benefit terms:** There were no changes of benefit terms in 2018-19.

**Changes of assumptions:** There were no changes of benefit assumptions in 2018-19.

## **SUPPLEMENTARY INFORMATION**

## **GENERAL FUND**

To account for resources which are traditionally associated with the general operation of the District and not required to be accounted for in another fund.

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Balance Sheet**  
**June 30, 2019 and 2018**

<b>Assets</b>	<u>2019</u>	<u>2018</u>
Cash	\$ 1,250	\$ 1,250
Cash equivalents, deposits and investments	6,320,102	4,572,280
Accounts receivable	58,873	81,397
Due from other funds	30,499	315,800
Due from other governmental units	13,119,450	12,818,550
Inventory	13,215	11,805
Prepaid expenditures	8,059	5,091
<b>Total Assets</b>	<u><u>\$ 19,551,448</u></u>	<u><u>\$ 17,806,173</u></u>
 <b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 654,229	\$ 687,873
State aid anticipation loan payable	4,000,000	4,000,000
Due to other funds	37,968	73,214
Due to other governmental units	4,202,893	4,096,987
Payroll withholdings payable	398,099	374,485
Accrued interest payable	94,800	53,850
Salaries payable	3,836,459	3,759,033
Unearned revenue	169,898	167,617
<b>Total Liabilities</b>	<u>13,394,346</u>	<u>13,213,059</u>
<b>Fund Balances</b>		
Nonspendable	21,274	16,896
Unassigned	6,135,828	4,576,218
<b>Total Fund Balances</b>	<u>6,157,102</u>	<u>4,593,114</u>
<b>Total Liabilities and Fund Balances</b>	<u><u>\$ 19,551,448</u></u>	<u><u>\$ 17,806,173</u></u>

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Revenues**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
Local sources:		
Property taxes:		
Operating	\$ 5,125,647	\$ 4,904,641
Recreation	1,780,983	1,697,199
Industrial facilities taxes	1,127	1,971
Delinquent and other property taxes	35,612	23,436
Interest on delinquent taxes	8,041	6,849
	<u>6,951,410</u>	<u>6,634,096</u>
Interest earnings:		
Interest on deposits and investments	133,441	75,130
Revenues from student activities:		
Gate fees	187,292	202,741
Pay to participate	229,330	237,855
	<u>416,622</u>	<u>440,596</u>
Other local revenue:		
Preschool fees	174,878	173,458
Adult/community education fees	445,865	447,451
Transportation fees	56,097	63,588
Child care fees	1,438,464	1,345,938
Third party testing	55,454	50,367
Beverage consortium commissions	19,286	30,128
Sale of school property	12,500	7,928
Pool fees	168,717	183,547
Rental of school facilities	105,923	175,598
Donations	112,736	122,574
Universal service credit	-	33,628
Miscellaneous	585,627	855,961
	<u>3,175,547</u>	<u>3,490,166</u>
Total local sources	<u>10,677,020</u>	<u>10,639,988</u>
State sources:		
State school aid	65,859,113	64,437,015
Special education - transportation	515,593	538,532
Special education - itinerants	201,374	204,355
Payment in lieu of taxes	19,467	17,801
Great Start Readiness site reimbursement	14,080	14,080
Total state sources	<u>66,609,627</u>	<u>65,211,783</u>
Federal sources:		
Title I	260,599	419,600
Title IIA	174,341	148,317
Title IV	25,529	9,453
I.D.E.A. program	1,213,198	1,084,214
Adult education	16,800	16,800
Medicaid - Outreach	11,283	15,298
Total federal sources	<u>1,701,750</u>	<u>1,693,682</u>

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Revenues**  
**For the years ended June 30, 2019 and 2018**

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	2019	2018
Interdistrict sources:		
County enhancement millage	\$ 1,780,736	\$ 1,706,305
Special education - county	4,001,907	3,878,855
Special education - tuition	167,957	143,204
Medicaid fee for service	300,059	193,677
Adult continuing education	74,997	106,345
Bus driver safety	3,535	2,373
Foreign exchange program	100,000	90,867
Total interdistrict sources	6,429,191	6,121,626
 <b>Total Revenues</b>	<b>\$ 85,417,588</b>	<b>\$ 83,667,079</b>

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
Current:		
Instruction:		
Basic programs:		
Elementary:		
Salaries	\$ 11,800,754	\$ 11,562,062
Employee benefits	8,172,393	7,933,704
Purchased services	224,292	190,096
Supplies	130,343	147,873
Capital outlay	3,706	1,785
Miscellaneous	1,337	-
	<u>20,332,825</u>	<u>19,835,520</u>
Middle school:		
Salaries	5,786,487	5,659,048
Employee benefits	4,003,319	3,903,597
Purchased services	118,291	91,673
Supplies	84,380	84,377
Capital outlay	225	531
Miscellaneous	510	807
	<u>9,993,212</u>	<u>9,740,033</u>
High school:		
Salaries	7,461,709	7,344,250
Employee benefits	5,355,581	5,092,409
Purchased services	318,942	311,315
Supplies	130,512	279,447
Capital outlay	4,431	662
Miscellaneous	13,088	11,900
	<u>13,284,263</u>	<u>13,039,983</u>
Preschool:		
Salaries	96,058	81,856
Employee benefits	97,795	86,899
Purchased services	401	488
Supplies	2,343	2,856
	<u>196,597</u>	<u>172,099</u>
Summer school:		
Salaries	9,600	10,000
Employee benefits	4,350	4,833
	<u>13,950</u>	<u>14,833</u>
Total basic programs	<u>43,820,847</u>	<u>42,802,468</u>
Added needs:		
Special education:		
Salaries	2,969,889	3,401,449
Employee benefits	2,046,801	2,101,886
Purchased services	39,052	59,792
Supplies	14,333	12,312
Capital outlay	4,245	3,504
Payments to other districts	530,026	637,086
	<u>5,604,346</u>	<u>6,216,029</u>

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
Compensatory education:		
Salaries	\$ 588,001	\$ 707,747
Employee benefits	318,008	377,490
Purchased services	102,712	88,288
Supplies	28,150	52,979
Miscellaneous	-	16
	<u>1,036,871</u>	<u>1,226,520</u>
Vocational education:		
Salaries	184,262	207,865
Employee benefits	132,147	130,928
Purchased services	6,009	9,110
Supplies	7,067	4,943
	<u>329,485</u>	<u>352,846</u>
Total added needs	6,970,702	7,795,395
Adult education services:		
Basic:		
Salaries	95,171	97,066
Employee benefits	50,577	46,837
Purchased services	658	1,187
Supplies	2,374	1,698
Miscellaneous	344	344
Total adult education services	<u>149,124</u>	<u>147,132</u>
Total instruction	50,940,673	50,744,995
Supporting services:		
Pupil services:		
Guidance services:		
Salaries	930,677	861,715
Employee benefits	624,049	591,110
Purchased services	5,803	6,322
Supplies	62,493	67,201
Capital outlay	-	200
Total guidance services	<u>1,623,022</u>	<u>1,526,548</u>
Occupational therapist services:		
Salaries	81,946	91,712
Employee benefits	47,047	45,907
Purchased services	21,187	17,950
Supplies	4,495	2,726
Payments to other districts	276,670	252,210
Miscellaneous	154	-
Total occupational therapist services	<u>431,499</u>	<u>410,505</u>
Psychological services:		
Purchased services	826	865
Supplies	848	2,575
Payments to other districts	490,315	470,443
Total psychological services	<u>491,989</u>	<u>473,883</u>
Speech pathology services:		
Salaries	8,364	-
Employee benefits	3,871	-
Purchased services	1,176	1,013
Supplies	7,367	2,122
Payments to other districts	763,050	694,091
Total speech pathology services	<u>783,828</u>	<u>697,226</u>

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
Social worker services:		
Purchased services	\$ 1,179	\$ 1,279
Supplies	1,962	1,945
Payments to other districts	913,082	825,388
	916,223	828,612
Teacher consultant services:		
Salaries	172,267	250
Employee benefits	93,838	(2,041)
Purchased services	3,212	2,762
Supplies	1,057	1,747
Payments to other districts	399,300	399,548
	669,674	402,266
Total pupil services	4,916,235	4,339,040
Instructional staff services:		
Improvement of instruction:		
Salaries	249,118	227,849
Employee benefits	182,252	122,966
Purchased services	132,556	143,420
Supplies	566,425	540,065
Miscellaneous	12,265	12,760
	1,142,616	1,047,060
Library:		
Salaries	477,881	526,597
Employee benefits	296,009	340,307
Purchased services	1,032	1,500
Supplies	125,521	134,685
	900,443	1,003,089
Educational television:		
Purchased services	4,881	5,085
Capital outlay	-	4,574
	4,881	9,659
Instructional technology:		
Salaries	132,874	124,735
Employee benefits	82,154	54,256
Purchased services	4,381	5,276
Supplies	386	-
	219,795	184,267
Supervision and direction of instruction:		
Salaries	219,817	211,167
Employee benefits	136,330	117,921
Purchased services	11,607	18,195
Supplies	62,491	56,548
Capital outlay	418	234
	430,663	404,065
Total instructional staff services	2,698,398	2,648,140

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
General administrative services:		
Board of education:		
Purchased services	\$ 267,824	\$ 169,612
Supplies	12,258	13,028
Miscellaneous	9,436	11,830
	289,518	194,470
Executive administration:		
Salaries	317,839	311,924
Employee benefits	171,269	175,652
Purchased services	27,229	22,514
Supplies	6,029	4,596
Miscellaneous	5,328	4,967
Capital outlay	22	-
	527,716	519,653
Total general administrative services	817,234	714,123
School administrative services:		
Office of the principal:		
Salaries	2,813,442	2,768,299
Employee benefits	1,986,309	1,944,312
Purchased services	10,950	16,497
Supplies	26,089	22,434
Capital outlay	164	1,286
Miscellaneous	5,263	2,653
Total school administrative services	4,842,217	4,755,481
Business services:		
Fiscal services:		
Salaries	531,418	522,420
Employee benefits	408,828	386,113
Purchased services	55,251	46,325
Supplies	94,055	76,414
Capital outlay	22	(100)
Miscellaneous	477	393
	1,090,051	1,031,565
Document center:		
Salaries	33,364	33,043
Employee benefits	29,892	29,287
Purchased services	97,202	111,808
Supplies	77,925	48,717
	238,383	222,855
Other business services:		
Miscellaneous	209,601	141,790
Total business services	1,538,035	1,396,210

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
Operation and maintenance services:		
Operation and maintenance:		
Salaries	\$ 1,908,207	\$ 1,974,549
Employee benefits	1,446,030	1,468,732
Purchased services	1,410,486	1,368,633
Supplies	1,937,249	1,905,825
Capital outlay	104,841	61,215
Miscellaneous	5,763	2,560
	<u>6,812,576</u>	<u>6,781,514</u>
Security services:		
Salaries	294,318	281,851
Employee benefits	228,614	224,824
Purchased services	54,855	4,497
Miscellaneous	130	-
	<u>577,917</u>	<u>511,172</u>
Total operation and maintenance services	<u>7,390,493</u>	<u>7,292,686</u>
Pupil transportation services:		
Pupil transportation:		
Salaries	1,507,727	1,532,481
Employee benefits	1,038,879	1,055,800
Purchased services	108,555	80,109
Supplies	580,735	636,851
Capital outlay	59,783	19,867
Miscellaneous	3,931	3,516
Payments to other districts	769,699	774,113
Total pupil transportation services	<u>4,069,309</u>	<u>4,102,737</u>
Central services:		
Personnel services:		
Salaries	297,587	290,453
Employee benefits	207,883	206,789
Purchased services	58,801	87,854
Supplies	9,425	11,096
Miscellaneous	175	654
	<u>573,871</u>	<u>596,846</u>
Operational technology services:		
Salaries	616,254	539,133
Employee benefits	454,973	402,690
Purchased services	453,275	320,974
Supplies	20,523	20,663
Capital outlay	692	350
Miscellaneous	601	-
	<u>1,546,318</u>	<u>1,283,810</u>
Total central services	<u>2,120,189</u>	<u>1,880,656</u>

(Continued)

**ROCKFORD PUBLIC SCHOOLS**  
**General Fund**  
**Comparative Schedule of Expenditures**  
**For the years ended June 30, 2019 and 2018**

	<u>2019</u>	<u>2018</u>
Other supporting services:		
Athletics:		
Salaries	\$ 812,015	\$ 732,600
Employee benefits	426,957	347,949
Purchased services	181,355	175,075
Supplies	63,713	74,663
Capital outlay	4,597	3,052
Miscellaneous	36,207	33,278
Total other supporting services	<u>1,524,844</u>	<u>1,366,617</u>
Total supporting services	29,916,954	28,495,690
Community services:		
Community education, pool and CDL testing:		
Salaries	296,309	322,945
Employee benefits	162,811	171,511
Purchased services	2,736	3,363
Supplies	620	35
	<u>462,476</u>	<u>497,854</u>
Leisure time activities:		
Salaries	409,007	431,105
Employee benefits	262,180	283,927
Purchased services	95,747	103,946
Supplies	100,668	103,605
Miscellaneous	19,593	20,172
	<u>887,195</u>	<u>942,755</u>
Custody and care of children:		
Salaries	940,354	906,204
Employee benefits	432,682	404,953
Purchased services	118,297	120,158
Supplies	28,191	17,597
Capital outlay	12,233	13,415
Miscellaneous	99	-
	<u>1,531,856</u>	<u>1,462,327</u>
Total community services	2,881,527	2,902,936
Debt service:		
Principal repayment	100,000	95,000
Interest and fiscal charges	14,446	18,531
Total debt service	<u>114,446</u>	<u>113,531</u>
<b>Total Expenditures</b>	<u><u>\$ 83,853,600</u></u>	<u><u>\$ 82,257,152</u></u>

## **NONMAJOR GOVERNMENTAL FUNDS**

**ROCKFORD PUBLIC SCHOOLS**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2019**

	Special Revenue	Debt		
	Food Service	2008	2012	2014
<b>Assets</b>				
Cash	\$ 1,500	\$ -	\$ -	\$ -
Cash equivalents, deposits and investments	136,779	-	643,158	1,386,505
Accounts receivable	5,539	-	-	-
Due from other funds	35,978	-	-	-
Inventory	55,894	-	-	-
Prepaid expenditures	3,150	-	-	-
<b>Total Assets</b>	<b>\$ 238,840</b>	<b>\$ -</b>	<b>\$ 643,158</b>	<b>\$ 1,386,505</b>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ 5,100	\$ -	\$ -	\$ -
Due to other funds	25,043	-	-	-
Due to other governmental units	8,204	-	-	-
Payroll taxes payable	1,915	-	-	-
<b>Total Liabilities</b>	<b>40,262</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund Balances</b>				
Nonspendable	59,044	-	-	-
Restricted	139,534	-	643,158	1,386,505
<b>Total Fund Balances</b>	<b>198,578</b>	<b>-</b>	<b>643,158</b>	<b>1,386,505</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 238,840</b>	<b>\$ -</b>	<b>\$ 643,158</b>	<b>\$ 1,386,505</b>

Service		Capital Projects	
2015	2016	2008 Construction	Total
\$ -	\$ -	\$ -	\$ 1,500
1,359,278	1,975,080	-	5,500,800
-	-	-	5,539
-	-	-	35,978
-	-	-	55,894
-	-	-	3,150
<u>\$ 1,359,278</u>	<u>\$ 1,975,080</u>	<u>\$ -</u>	<u>\$ 5,602,861</u>
\$ -	\$ -	\$ -	\$ 5,100
-	-	-	25,043
-	-	-	8,204
-	-	-	1,915
-	-	-	40,262
-	-	-	59,044
1,359,278	1,975,080	-	5,503,555
1,359,278	1,975,080	-	5,562,599
<u>\$ 1,359,278</u>	<u>\$ 1,975,080</u>	<u>\$ -</u>	<u>\$ 5,602,861</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Combining Schedule of Revenues, Expenditures and Changes in**  
**Fund Balances - Nonmajor Governmental Funds**  
**For the year ended June 30, 2019**

	Special Revenue	Debt		
	Food Service	2008	2012	2014
<b>Revenues</b>				
Local sources:				
Property taxes	\$ -	\$ 27	\$ 2,974,099	\$ 2,968,819
Interest earnings	4,783	377	42,982	33,325
Food sales	1,580,907	-	-	-
<b>Total local sources</b>	1,585,690	404	3,017,081	3,002,144
State sources	205,002	-	38,594	38,594
Federal sources	589,885	-	-	-
<b>Total Revenues</b>	2,380,577	404	3,055,675	3,040,738
<b>Expenditures</b>				
Food service	2,349,317	-	-	-
Capital outlay	-	-	-	-
Debt service:				
Principal repayment	-	-	2,860,000	500,000
Interest and fiscal charges	-	-	144,399	1,477,394
<b>Total Expenditures</b>	2,349,317	-	3,004,399	1,977,394
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	31,260	404	51,276	1,063,344
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	-	-	-
Transfers out	-	(60,624)	-	-
<b>Total Other Financing Sources (Uses)</b>	-	(60,624)	-	-
<b>Net Change in Fund Balances</b>	31,260	(60,220)	51,276	1,063,344
<b>Fund Balances, Beginning of Year</b>	167,318	60,220	591,882	323,161
<b>Fund Balances, End of Year</b>	\$ 198,578	\$ -	\$ 643,158	\$ 1,386,505

Service		Capital Projects	
2015	2016	2008 Construction	Total
\$ 3,713,565	\$ 6,129,830	\$ -	\$ 15,786,340
52,025	93,016	130	226,638
-	-	-	1,580,907
3,765,590	6,222,846	130	17,593,885
48,243	79,601	-	410,034
-	-	-	589,885
3,813,833	6,302,447	130	18,593,804
-	-	-	2,349,317
-	-	8,113	8,113
2,225,000	3,450,000	-	9,035,000
934,079	2,894,763	-	5,450,635
3,159,079	6,344,763	8,113	16,843,065
654,754	(42,316)	(7,983)	1,750,739
-	60,624	-	60,624
-	-	(13)	(60,637)
-	60,624	(13)	(13)
654,754	18,308	(7,996)	1,750,726
704,524	1,956,772	7,996	3,811,873
\$ 1,359,278	\$ 1,975,080	\$ -	\$ 5,562,599

**ROCKFORD PUBLIC SCHOOLS**  
**Food Service Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**  
**For the year ended June 30, 2019**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Local sources	\$ 1,588,705	\$ 1,585,690	\$ (3,015)
State sources	179,617	205,002	25,385
Federal sources	561,866	589,885	28,019
<b>Total Revenues</b>	<u>2,330,188</u>	<u>2,380,577</u>	<u>50,389</u>
<b>Expenditures</b>			
Food service	<u>2,315,539</u>	<u>2,349,317</u>	<u>(33,778)</u>
<b>Net Change in Fund Balances</b>	14,649	31,260	16,611
<b>Fund Balances, Beginning of Year</b>	<u>167,318</u>	<u>167,318</u>	<u>-</u>
<b>Fund Balances, End of Year</b>	<u>\$ 181,967</u>	<u>\$ 198,578</u>	<u>\$ 16,611</u>

## **SPECIAL REVENUE FUND**

Food Service—to account for monies received from food service activities and federal subsidies for use in administering the hot lunch program of the District.

**ROCKFORD PUBLIC SCHOOLS**  
**Food Service Special Revenue Fund**  
**Comparative Balance Sheet**  
**June 30, 2019 and 2018**

	2019	2018
<b>Assets</b>		
Cash	\$ 1,500	\$ 1,500
Cash equivalents, deposits and investments	136,779	394,194
Accounts receivable	5,539	6,090
Due from other funds	35,978	33,920
Inventory	55,894	63,000
Prepaid expenditures	3,150	3,150
<b>Total Assets</b>	<b>\$ 238,840</b>	<b>\$ 501,854</b>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 5,100	\$ 8,238
Due to other funds	25,043	310,451
Due to other governmental units	8,204	14,221
Payroll taxes payable	1,915	1,626
<b>Total Liabilities</b>	<b>40,262</b>	<b>334,536</b>
<b>Fund Balances</b>		
Nonspendable	59,044	66,150
Restricted	139,534	101,168
<b>Total Fund Balances</b>	<b>198,578</b>	<b>167,318</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 238,840</b>	<b>\$ 501,854</b>

**ROCKFORD PUBLIC SCHOOLS**  
**Food Service Special Revenue Fund**  
**Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the years ended June 30, 2019 and 2018**

	2019	2018
<b>Revenues</b>		
Local sources:		
Interest earnings:		
Interest on deposits and investments	\$ 4,783	\$ 2,914
Sales and admissions:		
Children's lunches	652,933	700,608
Adult lunches	19,509	21,149
Ala carte	727,023	732,095
Catering	181,442	181,343
Total sales and admissions	1,580,907	1,635,195
Other local sources:		
Miscellaneous	-	5,534
Total local sources	1,585,690	1,643,643
State sources	205,002	196,562
Federal sources	589,885	567,928
<b>Total Revenues</b>	<b>2,380,577</b>	<b>2,408,133</b>
<b>Expenditures</b>		
Food service:		
Salaries	665,032	666,772
Employee benefits	528,990	517,529
Purchased services	78,239	108,139
Supplies	1,065,468	1,073,913
Capital outlay	2,222	-
Miscellaneous	9,366	7,999
<b>Total Expenditures</b>	<b>2,349,317</b>	<b>2,374,352</b>
<b>Net Change in Fund Balances</b>	<b>31,260</b>	<b>33,781</b>
<b>Fund Balances, Beginning of Year</b>	<b>167,318</b>	<b>133,537</b>
<b>Fund Balances, End of Year</b>	<b>\$ 198,578</b>	<b>\$ 167,318</b>

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## **DEBT SERVICE FUNDS**

To accumulate property tax revenues and interest earnings for repayment of the bond issues of the District used to finance new building construction projects.

**ROCKFORD PUBLIC SCHOOLS**  
**Debt Service Funds**  
**Combining Balance Sheet**  
**June 30, 2019**

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	2008	2012	2014
<b>Assets</b>			
Cash equivalents, deposits and investments	\$ -	\$ 643,158	\$ 1,386,505
<b>Liabilities and Fund Balances</b>			
<b>Liabilities</b>	\$ -	\$ -	\$ -
<b>Fund Balances</b>			
Restricted	-	643,158	1,386,505
<b>Total Liabilities and Fund Balances</b>	\$ -	\$ 643,158	\$ 1,386,505

<u>2015</u>	<u>2016</u>	<u>Totals</u>	
		<u>2019</u>	<u>2018</u>
<u>\$ 1,359,278</u>	<u>\$ 1,975,080</u>	<u>\$ 5,364,021</u>	<u>\$ 3,636,559</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>1,359,278</u>	<u>1,975,080</u>	<u>5,364,021</u>	<u>3,636,559</u>
<u>\$ 1,359,278</u>	<u>\$ 1,975,080</u>	<u>\$ 5,364,021</u>	<u>\$ 3,636,559</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Debt Service Debts**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the year ended June 30, 2019**

	2008	2012	2014
<b>Revenues</b>			
Local sources:			
Property taxes:			
Current property taxes	\$ -	\$ 2,966,525	\$ 2,962,641
Industrial facilities taxes	-	1,875	1,875
Delinquent and other property taxes	25	3,443	2,231
Interest on delinquent taxes	2	2,256	2,072
	<u>27</u>	<u>2,974,099</u>	<u>2,968,819</u>
Interest earnings:			
Interest on deposits and investments	377	42,982	33,325
Other local sources:			
Miscellaneous	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
Total local sources	404	3,017,081	3,002,144
State sources	-	38,594	38,594
	<u>-</u>	<u>38,594</u>	<u>38,594</u>
<b>Total Revenues</b>	<u>404</u>	<u>3,055,675</u>	<u>3,040,738</u>
<b>Expenditures</b>			
Debt service:			
Principal repayment	-	2,860,000	500,000
Interest and fiscal charges:			
Interest expense	-	143,000	1,476,250
Paying agent fees	-	200	300
Tax refunds	-	1,199	844
	<u>-</u>	<u>1,199</u>	<u>844</u>
<b>Total Expenditures</b>	<u>-</u>	<u>3,004,399</u>	<u>1,977,394</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>404</u>	<u>51,276</u>	<u>1,063,344</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	-	-	-
Transfers out	(60,624)	-	-
	<u>(60,624)</u>	<u>-</u>	<u>-</u>
<b>Total Other Financing Sources (Uses)</b>	<u>(60,624)</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	(60,220)	51,276	1,063,344
<b>Fund Balances, Beginning of Year</b>	60,220	591,882	323,161
	<u>60,220</u>	<u>591,882</u>	<u>323,161</u>
<b>Fund Balances, End of Year</b>	<u>\$ -</u>	<u>\$ 643,158</u>	<u>\$ 1,386,505</u>

2015	2016	Totals	
		2019	2018
\$ 3,704,150	\$ 6,113,893	\$ 15,747,209	\$ 14,889,315
2,344	3,867	9,961	17,292
4,259	7,373	17,331	7,384
2,812	4,697	11,839	10,036
<u>3,713,565</u>	<u>6,129,830</u>	<u>15,786,340</u>	<u>14,924,027</u>
52,025	93,016	221,725	102,014
-	-	-	15,670
<u>3,765,590</u>	<u>6,222,846</u>	<u>16,008,065</u>	<u>15,041,711</u>
48,243	79,601	205,032	125,716
<u>3,813,833</u>	<u>6,302,447</u>	<u>16,213,097</u>	<u>15,167,427</u>
2,225,000	3,450,000	9,035,000	8,425,000
931,750	2,892,750	5,443,750	5,821,403
500	500	1,500	2,250
1,829	1,513	5,385	882
<u>3,159,079</u>	<u>6,344,763</u>	<u>14,485,635</u>	<u>14,249,535</u>
654,754	(42,316)	1,727,462	917,892
-	60,624	60,624	-
-	-	(60,624)	-
-	60,624	-	-
654,754	18,308	1,727,462	917,892
704,524	1,956,772	3,636,559	2,718,667
<u>\$ 1,359,278</u>	<u>\$ 1,975,080</u>	<u>\$ 5,364,021</u>	<u>\$ 3,636,559</u>

## **CAPITAL PROJECTS FUNDS**

2008 Construction—to account for bond proceeds used to finance land improvements, building construction and renovation projects and furniture and equipment purchases.

2016 Construction—to account for bond proceeds used to finance land improvements, building construction and renovation projects and furniture and equipment purchases.

2019 Construction—to account for bond proceeds used to finance land improvements, building construction and renovation projects and furniture and equipment purchases.

**ROCKFORD PUBLIC SCHOOLS**  
**2008 Construction Capital Projects Fund**  
**Comparative Balance Sheet**  
**June 30, 2019 and 2018**

	2019	2018
<b>Assets</b>		
Cash equivalents, deposits and investments	\$ -	\$ 56,901
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ -	\$ 48,905
<b>Fund Balances</b>		
Restricted	-	7,996
<b>Total Liabilities and Fund Balances</b>	\$ -	\$ 56,901

**ROCKFORD PUBLIC SCHOOLS**  
**2008 Construction Capital Projects Fund**  
**Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the years ended June 30, 2019 and 2018**

	<u>2019</u>	<u>2018</u>
<b>Revenues</b>		
Local sources:		
Interest on deposits and investments	\$ 130	\$ 829
<b>Expenditures</b>		
Capital outlay:		
Architect fees	-	1,800
Equipment and furniture	8,113	57,705
Building improvement services	-	17,499
<b>Total Expenditures</b>	<u>8,113</u>	<u>77,004</u>
<b>Deficiency of Revenues Over Expenditures</b>	<u>(7,983)</u>	<u>(76,175)</u>
<b>Other Financing Uses</b>		
Transfers out	<u>(13)</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>(7,996)</u>	<u>(76,175)</u>
<b>Fund Balances, Beginning of Year</b>	<u>7,996</u>	<u>84,171</u>
<b>Fund Balances, End of Year</b>	<u><u>\$ -</u></u>	<u><u>\$ 7,996</u></u>

**ROCKFORD PUBLIC SCHOOLS**  
**2016 Construction Capital Projects Fund**  
**Comparative Balance Sheet**  
**June 30, 2019**

	2019	2018
<b>Assets</b>		
Cash equivalents, deposits and investments	\$ 14,317,213	\$ 20,947,553
Due from other funds	1,990	-
<b>Total Assets</b>	<b>\$ 14,319,203</b>	<b>\$ 20,947,553</b>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 1,230,705	\$ 585,104
<b>Fund Balances</b>		
Restricted	13,088,498	20,362,449
<b>Total Liabilities and Fund Balances</b>	<b>\$ 14,319,203</b>	<b>\$ 20,947,553</b>

**ROCKFORD PUBLIC SCHOOLS**  
**2016 Construction Capital Projects Fund**  
**Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the year ended June 30, 2019**

	<u>2019</u>	<u>2018</u>
<b>Revenues</b>		
Local sources:		
Interest on deposits and investments	\$ 396,861	\$ 337,119
Miscellaneous	500	-
	<u>397,361</u>	<u>337,119</u>
<b>Total Revenues</b>	397,361	337,119
<b>Expenditures</b>		
Current:		
Supporting services:		
Operations maintenance	5,105	4,304
Pupil transportation services:		
Pupil transportation:		
School buses	-	341,428
Capital outlay:		
Site improvement	6,945	37,466
Architect and engineering fees	85,050	509,142
Building improvement	5,561,183	8,420,706
Other facilities and acquisition	2,013,042	3,454,665
	<u>7,666,220</u>	<u>12,421,979</u>
Total capital outlay	7,666,220	12,421,979
	<u>7,671,325</u>	<u>12,767,711</u>
<b>Total Expenditures</b>	7,671,325	12,767,711
<b>Deficiency of Revenues Over Expenditures</b>	<u>(7,273,964)</u>	<u>(12,430,592)</u>
<b>Other Financing Sources</b>		
Transfers in	13	-
	<u>13</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	(7,273,951)	(12,430,592)
<b>Fund Balances, Beginning of Year</b>	<u>20,362,449</u>	<u>32,793,041</u>
<b>Fund Balances, End of Year</b>	<u>\$ 13,088,498</u>	<u>\$ 20,362,449</u>

**ROCKFORD PUBLIC SCHOOLS**  
**2019 Construction Capital Projects Fund**  
**Comparative Balance Sheet**  
**June 30, 2019 and 2018**

	2019	2018
<b>Assets</b>		
Cash equivalents, deposits and investments	<u>\$ 54,973,656</u>	<u>\$ -</u>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 143,273	\$ -
Due to other funds	<u>1,000</u>	<u>-</u>
<b>Total Liabilities</b>	<u>144,273</u>	<u>-</u>
<b>Fund Balances</b>		
Restricted	<u>54,829,383</u>	<u>-</u>
<b>Total Liabilities and Fund Balances</b>	<u>\$ 54,973,656</u>	<u>\$ -</u>

**ROCKFORD PUBLIC SCHOOLS**  
**2019 Construction Capital Projects Fund**  
**Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**For the years ended June 30, 2019 and 2018**

	<u>2019</u>	<u>2018</u>
<b>Revenues</b>		
Local sources:		
Interest on deposits and investments	\$ 17,401	\$ -
<b>Expenditures</b>		
Debt Service:		
Bond issuance costs	187,373	-
Underwriter's discount	124,096	-
<b>Total Expenditures</b>	<u>311,469</u>	<u>-</u>
<b>Deficiency of Revenues Over Expenditures</b>	<u>(294,068)</u>	<u>-</u>
<b>Other Financing Sources</b>		
Proceeds from the sale of bonds	48,665,000	-
Bond premium	6,458,451	-
<b>Total Financing Sources</b>	<u>55,123,451</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	54,829,383	-
<b>Fund Balances, Beginning of Year</b>	<u>-</u>	<u>-</u>
<b>Fund Balances, End of Year</b>	<u><u>\$ 54,829,383</u></u>	<u><u>\$ -</u></u>

## **AGENCY FUNDS**

Student Activities—to account for the collection and disbursements of monies used by the school activity clubs and groups.

**ROCKFORD PUBLIC SCHOOLS**  
**Student Activities Agency Fund**  
**Statement of Changes in Assets and Liabilities**  
**For the year ended June 30, 2019**

	<u>Balances</u> <u>July 1, 2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balances</u> <u>June 30, 2019</u>
<b>Assets</b>				
Cash equivalents, deposits and investments	\$ 729,929	\$ 1,569,390	\$ 1,544,464	\$ 754,855
Due from other funds	39,294	267	39,561	-
<b>Total Assets</b>	<u>\$ 769,223</u>	<u>\$ 1,569,657</u>	<u>\$ 1,584,025</u>	<u>\$ 754,855</u>
<b>Liabilities</b>				
Accounts payable	\$ 1,672	\$ 987,279	\$ 988,951	\$ -
Due to other funds	5,349	87,884	88,777	4,456
Due to student groups	762,202	1,499,575	1,511,378	750,399
<b>Total Liabilities</b>	<u>\$ 769,223</u>	<u>\$ 2,574,738</u>	<u>\$ 2,589,106</u>	<u>\$ 754,855</u>

## **OTHER INFORMATION**

**ROCKFORD PUBLIC SCHOOLS**  
**Summary of 2018 Taxes Levied and Collected**  
**For the year ended June 30, 2019**

	County of Kent			
	City of Rockford	Algoma	Cannon	Townships Courtland
<b>Taxable Valuations</b>				
Operating	\$ 71,275,520	\$ 49,944,493	\$ 66,209,596	\$ 20,720,626
Recreation/Debt Service	234,222,114	225,374,788	656,189,806	239,917,032
<b>Rates (Mills)</b>				
General Fund - Operating				
General Fund - Recreation				
2012 Debt Service Fund				
2014 Debt Service Fund				
2015 Debt Service Fund				
2016 Debt Service Fund				
<b>Taxes Levied 2018 Rolls</b>				
General Fund - Operating	\$ 1,251,791	\$ 892,353	\$ 1,146,089	\$ 356,577
General Fund - Recreation	225,571	216,364	630,232	230,577
2012 Debt Service Fund	376,274	360,110	1,048,942	383,769
2014 Debt Service Fund	376,274	360,110	1,048,942	383,769
2015 Debt Service Fund	470,342	450,137	1,311,177	479,712
2016 Debt Service Fund	776,064	742,727	2,163,442	791,524
	<u>3,476,315</u>	<u>3,021,801</u>	<u>7,348,823</u>	<u>2,625,929</u>
<b>Taxes Uncollected 2018 Rolls</b>				
General Fund - Operating	1,241	842	5,004	240
General Fund - Recreation	246	147	938	44
2012 Debt Service Fund	410	263	1,562	75
2014 Debt Service Fund	410	263	1,562	75
2015 Debt Service Fund	512	329	1,952	93
2016 Debt Service Fund	845	543	3,221	154
	<u>3,664</u>	<u>2,387</u>	<u>14,238</u>	<u>680</u>
<b>Taxes Collected 2018 Rolls</b>				
General Fund - Operating	1,250,550	891,511	1,141,085	356,337
General Fund - Recreation	225,325	216,217	629,294	230,533
2012 Debt Service Fund	375,864	359,847	1,047,380	383,695
2014 Debt Service Fund	375,864	359,847	1,047,380	383,695
2015 Debt Service Fund	469,830	449,808	1,309,225	479,619
2016 Debt Service Fund	775,219	742,184	2,160,221	791,371
	<u>3,472,651</u>	<u>3,019,414</u>	<u>7,334,585</u>	<u>2,625,249</u>

Grattan	Oakfield	Plainfield	Total
\$ 2,346,672	\$ 434,627	\$ 80,462,317	\$ 291,393,851
24,492,407	6,034,280	464,399,628	1,850,630,055
			17.1268
			0.9614
			1.6000
			1.6000
			2.0000
			3.3000
			<u>26.5882</u>

\$ 40,190	\$ 7,982	\$ 1,421,504	\$ 5,116,486
23,704	5,802	445,486	1,777,736
39,451	9,655	743,046	2,961,246
39,451	9,655	743,046	2,961,246
49,313	12,068	928,808	3,701,557
81,367	19,913	1,532,533	6,107,569
<u>273,475</u>	<u>65,074</u>	<u>5,814,423</u>	<u>22,625,840</u>

-	-	1,430	8,757
-	-	789	2,164
-	-	1,313	3,622
-	-	1,313	3,622
-	-	1,641	4,528
-	-	2,708	7,470
<u>-</u>	<u>-</u>	<u>9,194</u>	<u>30,163</u>

40,190	7,982	1,420,074	5,107,729
23,704	5,802	444,697	1,775,572
39,451	9,655	741,733	2,957,624
39,451	9,655	741,733	2,957,624
49,313	12,068	927,167	3,697,030
81,367	19,913	1,529,825	6,100,099
<u>273,475</u>	<u>65,074</u>	<u>5,805,229</u>	<u>22,595,677</u>

**ROCKFORD PUBLIC SCHOOLS**  
**Summary of 2018 Taxes Levied and Collected**  
**For the year ended June 30, 2019**

	County of Kent			
	City of Rockford	Algoma	Cannon	Townships Courtland
<b>Delinquent Taxes Collected</b>				
General Fund	\$ 1,028	\$ 508	\$ 8,186	\$ -
2008 Debt Service Fund	1	24	-	-
2012 Debt Service Fund	275	129	2,138	-
2014 Debt Service Fund	162	76	1,257	-
2015 Debt Service Fund	339	159	2,641	-
2016 Debt Service Fund	597	256	4,652	-
	<u>2,402</u>	<u>1,152</u>	<u>18,874</u>	<u>-</u>
<b>Total Taxes Collected</b>				
General Fund - Operating	1,251,578	892,019	1,149,271	356,337
General Fund - Recreation	225,325	216,217	629,294	230,533
2008 Debt Service Fund	1	24	-	-
2012 Debt Service Fund	376,139	359,976	1,049,518	383,695
2014 Debt Service Fund	376,026	359,923	1,048,637	383,695
2015 Debt Service Fund	470,169	449,967	1,311,866	479,619
2016 Debt Service Fund	775,816	742,440	2,164,873	791,371
	<u>\$ 3,475,053</u>	<u>\$ 3,020,566</u>	<u>\$ 7,353,459</u>	<u>\$ 2,625,249</u>

Grattan	Oakfield	Plainfield	Total
\$ -	\$ -	\$ 531	\$ 10,253
-	-	-	25
-	-	877	3,419
-	-	736	2,231
-	-	1,089	4,228
-	-	1,839	7,344
-	-	5,072	27,500
40,190	7,982	1,420,605	5,117,982
23,704	5,802	444,697	1,775,572
-	-	-	25
39,451	9,655	742,610	2,961,043
39,451	9,655	742,469	2,959,855
49,313	12,068	928,256	3,701,258
81,367	19,913	1,531,664	6,107,443
<u>\$ 273,475</u>	<u>\$ 65,074</u>	<u>\$ 5,810,301</u>	<u>\$ 22,623,177</u>